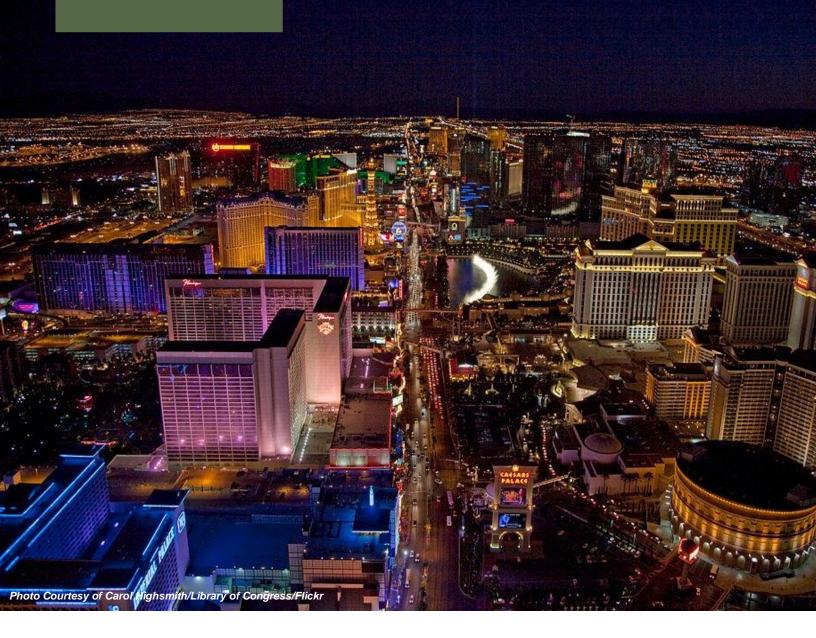
A Comprehensive Economic Development Strategy for Southern Nevada

# Vision 2025

### Prepared by SRI International®

# Las Vegas Global Economic Alliance



July 2021

SRI International®

# Authors

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# Note

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# **Executive Summary**

Vision 2025: A Comprehensive Economic Development Strategy for Southern Nevada



SRI engaged with stakeholders across Southern Nevada to develop a vision that captures the ambitions and capabilities of the region.

#### **Focus Groups**

SRI arranged focus groups with dozens of organizations throughout Southern Nevada to identify areas where the region outperformed and areas that could use further attention. In general, comments in these focus groups frequently related to:

- Education, training, & workforce
- Strong communities
- Entrepreneurship & business support
- Transportation
- Technology & innovation

#### **Visioning Exercises**

SRI also conducted a series of visioning exercises with local stakeholders that included the use of hypothetical personas to identify specific pain points for different types of residents in the region. The needs of the different personas generally aligned with those of the focus group, with some additions.

- Education opportunities & trained workforce
- Local amenities
- Affordable housing & cost of living

These engagement sessions led SRI to develop the following vision for Southern Nevada:

Southern Nevada is a global center for enterprise, imagination, and new experience, driven by innovation in entertainment, industry, and technology.



SRI also developed a series of goals and objectives that serve as a roadmap for Southern Nevada's future development efforts.

> Promote a Resilient & Diverse Economy





Connect People, Businesses, & Ideas

Support the Emergence & Maturation of Southern Nevada's New Target Industries





Strengthen & Reimagine Regional Collaboration

Stimulate a Future-Ready Workforce





To assess the region's economy, SRI conducted a Summary Background & Economic Assessment.

- Southern Nevada's population is increasing rapidly, growing twice as fast as the average for U.S. metro areas since 2010. This population growth is driven by high domestic migration from other regions in the country. Population increase is weighted toward young adults and seniors, with lower growth in prime working age adults.
- The region's economy has recovered from the Great Recession, with large increases in GDP and business establishments and a reduction in measures of economic distress.
- Job growth is strong, and unemployment continues to decline. Unemployment has declined approximately 10 percentage points since its recession peak and is rapidly closing on the national average. Additionally, job growth has been greater in higher wage non-hospitality target industries, and average wages across the workforce have increased.
- Educational attainment in Southern Nevada is significantly lower than peer metro areas in the West. The portion of adults with postsecondary degrees is rising, but at a slow pace.
- University research and development (R&D) is increasing, but overall innovation resources and activity in the region are limited. University technology transfer and the production of science and engineering degree holders are very low. However, new technology-focused collaborations and spaces have been established, and venture capital funding is increasing.



SRI used a SWOT analysis to go beyond a purely economic analysis, capturing trends in Southern Nevada's communities.

#### **Strengths**

Southern Nevada has achieved a globally recognized brand built on its world-class entertainment options. A business-friendly climate, strong infrastructure and data connectivity, and competitive cost of living have enabled the region's sustained growth.

#### Weaknesses

Low educational attainment in the region's workforce and limited resources for R&D and innovation hinder growth in high-skill, high-wage sectors. A scarcity of high-skill job opportunities poses the "trailing spouse" problem for dual-income families.

#### **Opportunities**

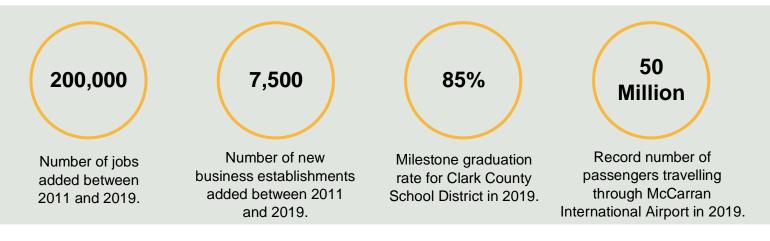
Southern Nevada can enhance its global connections and emerge as the leading sports and entertainment destination in the world. It can be a dynamic testbed for smart city and autonomous technology, and a global policy and technology leader in water management.

#### **Threats**

The region remains vulnerable to external economic shocks, and its "Sin City" reputation can deter families from moving to the area. Its hospitality workforce may face displacement with increased automation and use of artificial intelligence. Climate change may worsen water scarcity and lead to dangerous heatwaves.

# **Highlights of Southern Nevada's Progress**

Despite the impact of the pandemic on Southern Nevada's communities and economy, the region has made significant process over the last decade that leaves it better positioned to recover from the pandemic-induced recession. Key institutions in the region have made significant achievements and formed new initiatives and collaborations and continue to reach major milestones. Highlights of Southern Nevada's progress include the following:





# Education & Workforce Development

Southern Nevada's post-secondary education and training institutions have significantly increased their offerings.

Notably, the University of Nevada, Las Vegas (UNLV) doubled its research and development (R&D) performance over the last decade and reached R1 status in 2018, the highest classification for research universities. Additionally, the newly formed UNLV School of Medicine started class in 2017, and the university established Black Fire Innovation, a hospitality and gaming hub supported by collaborations with Intel and Caesars Entertainment.

Nevada State College (NSC) more than double its degree awards since 2011, with especially strong growth in awards to racial and ethnic minorities, and in health professions that support a key regional target industry.

The College of Southern Nevada (CSN) was named as a Leader College of Distinction by national non-profit network Achieving the Dream in 2019 for its work on improving student outcomes and reducing student achievement gaps.



#### **Innovation Ecosystem**

In 2016, Las Vegas established an Innovation District to spur smart-city technology infrastructure and launched

the International Innovation Center @ Vegas (IIC@V) incubator to support development of high priority emerging technologies. Also, StartUpNV launched the Southern Nevada Angel Conference Seed Fund.

The Las Vegas-based Nevada Institute for Autonomous Systems was designated in 2013 as one of six official unmanned aircraft systems (UAS) test sites in the United States, and the UNLV Tech Park has quickly emerged as a hub for regional innovation.

In July 2019, Google broke ground on a \$600 million data center, and in October 2019 Switch announced a partnership with UNLV to support sports science R&D. Switch also expanded its footprint in Southern Nevada to 4.6 million square feet of data center space.

The Las Vegas Convention and Visitors Authority (LVCVA) partnered with the Boring Company to build a high-speed electric autonomous people mover for the Las Vegas Convention Center.

# Introduction

This Comprehensive Economic Development Strategy (CEDS) presents a new plan for regional economic development in Southern Nevada. The CEDS will provide essential guidance to regional leaders across industry, government, nonprofits, and educational institutions in framing their deliberations on the activities that have strategic economic value for the region. It was developed with broad community participation, which was essential for developing a shared vision and set of goals for Southern Nevada.

The Las Vegas Global Economic Alliance (LVGEA) plays a critical role in economic development as Southern Nevada's regional development authority. LVGEA has overseen the implementation of the region's previous CEDS, which was approved by the U.S. Economic Development Administration (EDA) in 2013 and revised in 2016. LVGEA will take a leadership role in advancing this new strategy, but its implementation requires a shared, coordinated effort across Southern Nevada's institutions.

This strategy addresses Southern Nevada's unique regional economic context while following EDA guidelines for a CEDS. Major sections of the document include:

- I. **Summary Background and Economic Assessment.** The Summary Background and Economic Assessment evaluates Southern Nevada across a broad array of factors that shape the region's competitiveness. This quantitative analysis considers Southern Nevada's performance over time and in comparison to peer regions.
- II. **SWOT Analysis.** The SWOT Analysis examines Southern Nevada's regional strengths, weaknesses, opportunities, and threats (SWOT). It is designed to enable Southern Nevada to assess its current capabilities and understand how to work with them in order to navigate future uncertainty.
- III. **Strategic Direction and Activities Plan.** The Strategic Direction and Activities Plan<sup>i</sup> lay out an economic vision for Southern Nevada and describes the means by which the region will achieve that vision. The Strategic Direction identifies where stakeholders would like to be in the near- to mid-future, and the Activities Plan sets out how they will work together to get there. This portion of the CEDS considers the regional assets and external factors influencing Southern Nevada's development examined in the Economic Assessment and SWOT Analysis.
- IV. **Evaluation Framework.** The Evaluation Framework provides a logic model for assessing progress toward the goals of the CEDS and includes specific performance measures.

Supplementary information and the Detailed SWOT Analysis are provided in the appendices. The Executive Summary, which begins on the following page, highlights key findings of the analyses and briefly describes the vision, goals, and objectives of the strategy.

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#### A Note on the Impact of the COVID-19 Pandemic in Southern Nevada

The COVID-19 Pandemic introduced significant headwinds for Southern Nevada's economy. Beginning in March 2020, large segments of local, regional, national, and international economies began indefinite closures due to the public health emergency. The dominance of tourism, gaming, and hospitality in Southern Nevada's economy once again left the region disproportionately affected by these closures and, like the Great Recession, the region faced higher rates of unemployment than other U.S. metropolitan areas.

However, interventions by state and federal governments, as well as local stakeholders like LVGEA, likely prevented the type of severe, protracted recession that Southern Nevada experienced in 2010 and 2011 after the Great Recession. These interventions, coupled with the rapid rollout of vaccines, have jumpstarted Southern Nevada's recovery. However, actions remain necessary to strengthen Southern Nevada's economy in the near-term and fortify it in the long-term.

The discussion that follows in this CEDS will make references to the impact of the pandemic; however, the purpose of this document is not to detail a pandemic-recovery strategy for Southern Nevada. Rather, this document will build off the CEDS that SRI provided to LVGEA in February 2020, maintaining the original dedication to a five-year economic development strategy. While the pandemic has introduced near-term headwinds for the region and will continue to hamper growth in Southern Nevada's traditionally dominant industries, many of the trends identified in the 2020 CEDS remain true a year after the beginning of the pandemic. Such trends include:

Las Vegas remains one of the United States' fastest growing metropolitan areas, attracting individuals from all age groups, but particularly retirees.

Southern Nevada's economy remains robust, with strong growth between 2011 and 2019 and a rapidly evolving recovery in 2020 and 2021.

Workforce capabilities remain a key concern for regional employers, and regional organizations such as LVGEA and the Clark County government have made workforce development efforts a leading priority for the region's pandemic recovery.

Educational attainment continues to improve in Southern Nevada, but a more skilled workforce remains necessary for the development of new industries in the region.

Southern Nevada's innovation ecosystem remains an area in need of further support if the region is to grow its capabilities in next-generation industries like advanced manufacturing.

As a result, many of SRI's original recommendations remain relevant during the pandemic and will likely remain critical for post-pandemic growth and diversification. Nevertheless, SRI has revised the 2020 CEDS to include data that captures the impact of the COVID-19 pandemic, where possible, and provided a modified Strategic Direction & Activities Plan.



## **Summary Background & Economic Assessment**

The Summary Background and Economic Assessment evaluates Southern Nevada across a broad array of factors that shape the region's competitiveness. These factors include demographics, general economic conditions, labor market attributes and educational attainment, trends in target industry sectors, and innovation and entrepreneurship activity. This quantitative analysis considers Southern Nevada's performance over time and in comparison to peer regions; qualitative factors and stakeholder insights are more thoroughly discussed in the subsequent SWOT analysis. The trend analysis primarily uses 2011 as the baseline year given its significance as the period of most intense economic distress in Southern Nevada due to the Great Recession. SRI selected peer regions in consultation with LVGEA on a mix of criteria, including size, rate of growth, geographic proximity, climate similarities, and shared industry sectors.

#### **Methodological Note**

Most of the data in the Summary Background and Economic Assessment is analyzed at the level of the metropolitan statistical area (MSA), as defined by the U.S. Office of Management and Budget. The Las Vegas-Henderson-Paradise MSA is coextensive with Clark County, Nevada. Clark County is the only county in the Southern Nevada region as defined by the Nevada Governor's

Office of Economic Development (GOED) and supported by LVGEA as the state-appointed regional development authority (RDA).<sup>2</sup> This report uses the terms Southern Nevada, greater Las Vegas, and Las Vegas region/metro area interchangeably, and these should be seen as equivalent.

Additionally, the names of the Las Vegas metro area and its peer regions may appear differently in different tables and figures; this is due to differences in how the metro areas are named by each data source. For example, the Las Vegas metro area may be referred to as Las Vegas-Paradise, NV or Las Vegas-Henderson-Paradise, NV. Peer region names may also differ, such as Phoenix-Mesa-Scottsdale, AZ and Phoenix-Mesa-Glendale, AZ. Regardless of the presented name for the metro areas, the data provided comprehensively represents the various regions examined in this report.

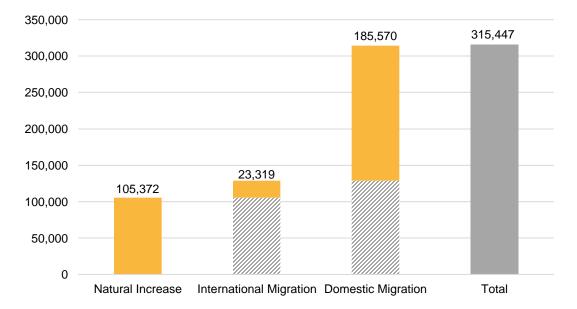
This analysis uses comprehensive datasets from Emsi, a commercial data service that integrates economic and workforce data from a variety of data providers, as well as data gathered directly from federal statistical agencies, such as the U.S. Census Bureau, Bureau of Economic Analysis, and Bureau of Labor Statistics.

#### **Demographics**

The Las Vegas metropolitan area has experienced significant growth over the last decade, adding more than 300,000 new residents. This population growth has been driven predominantly by domestic migration from other regions within the United States, accounting for 59% of the region's total population growth during this time, far outpacing the region's rate of natural increase (Figure 1 below).<sup>3</sup> International migration is also a net contributor to the region's population, but to a lesser extent than the natural increase and domestic migration.

# Migration from Other U.S. Regions Accounts for Most of Southern Nevada's Population Growth

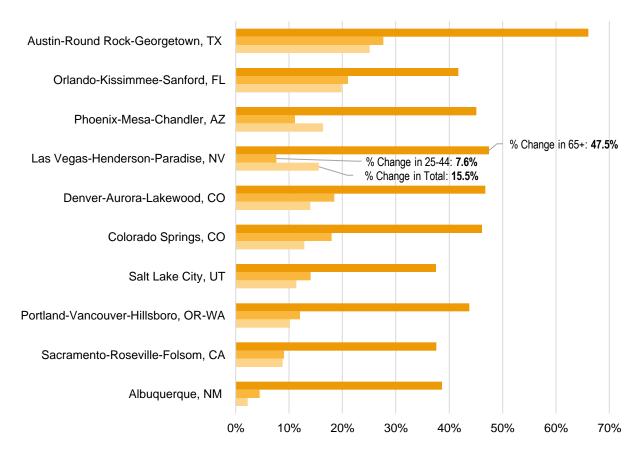
Figure 1: Cumulative Estimates of the Components of Population Change, April 2010 to July 2019. Source: Population Estimates Program, U.S. Census Bureau.



Overall, between 2011 and 2019, the region's population grew by nearly 16%. Among the peer regions selected for this analysis, only three metros grew at a quicker pace: Austin, Orlando, and Phoenix. Figure 2 provides detail on population change in Las Vegas and its peer metro regions (see Table 9, Table 10, and Figure 13 in Appendix D for more detailed demographic data).

Within this overall population increase, it is worthwhile to disaggregate trends for different age groups. The growth rate for individuals aged 25–44 is of particular interest given that this group captures early- and mid-career workers who are likely to make significant contributions to the region's workforce. For the Las Vegas metropolitan area, the population of this age group increased by 7.6% between 2011 and 2019. As the figure shows, however, Las Vegas' growth for those aged 25–44 is relatively low among its peer regions, ranking the Las Vegas metropolitan area ninth out of the ten regions examined.

Southern Nevada has experienced a substantial increase in its population aged 65 and older, a common trend among its peer metro areas, many of which are located in the Southwest (see Figure 13 in Appendix D). A variety of factors may be driving the increase in this population group, but these likely include Southern Nevada's favorable cost-of-living, especially as compared to neighboring coastal states, as well as the relative stability and warmth of the region's climate.



#### Southern Nevada's Population has Grown Rapidly, Fueled by Those Aged 65+

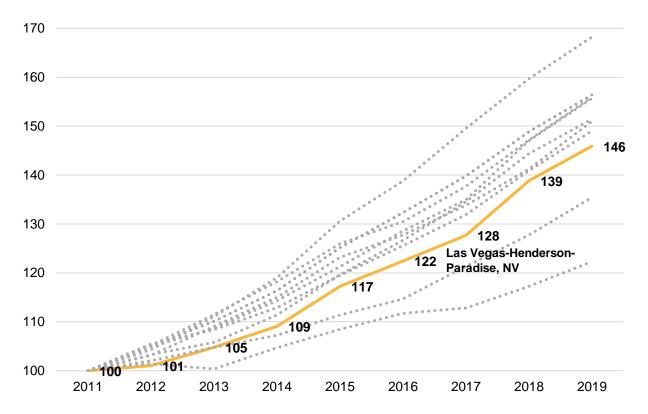
Figure 2: Population Change in Las Vegas and its Peer Metro Areas, 2011-2019. Source: U.S. Census Bureau, Population Division; American Community Survey.

#### **General Economic Measures**

Over the last decade, Southern Nevada has achieved strong gross domestic product (GDP) growth, with GDP increasing by nearly 50% between 2011 and 2019 (Figure 3**Error! Reference source not found.**). Growth in the Las Vegas metro accelerated in the latter half of the decade, placing the region in the middle of the pack of its peer metros.

#### The Las Vegas Metro Area Has Experienced Strong GDP Growth

Figure 3: Index of GDP Growth for Las Vegas and Peer Metros (2011=100). Source: Bureau of Economic Analysis, Federal Reserve Bank of St. Louis.



However, while data for 2020 are not yet available for MSA GDP, it is clear the pandemic has had a negative impact on Southern Nevada's economy, and it is likely the regional economic contraction has moderated the gains made since 2011 (for example, see the rise in unemployment in Figure 5).

Despite general economic expansion prior to the pandemic, poverty rates increased for adults in Las Vegas across all levels of educational attainment, climbing the highest for those with a high school diploma or equivalent (Table 11). The increase in poverty rates follows a general trend shared by many of Las Vegas' peer metros, which have significantly expanded their economies and populations. An increasing poverty rate can be a consequence of in-migration of lower income populations rather than regional economic decline. Data from the Economic Innovation Group (EIG) show that even as the poverty rate has increased, the percentage of Clark County's population living in distressed ZIP codes has more than halved, falling from 31.6% (2007–2011) to 14.1% (2014–2018).<sup>4</sup>

#### **Wages and Educational Attainment**

Wages in Southern Nevada have shown moderate growth since the Great Recession. According to the Bureau of Labor Statistics, the average wage in the region increased from \$41,290 in 2011 to \$44,450 in 2017, an increase of almost 8%.<sup>5</sup> However, data from the U.S. Census Bureau for the same time period indicate that wages are not rising consistently across different education levels in Southern Nevada; instead, the data suggest that wages are actually rising slowest for the highly educated.<sup>6</sup> This trend counteracts developments in peer regions and much of the rest of the nation, where wages are increasing most quickly for those with higher levels of educational attainment. For example, wages have increased by over 10% for workers with graduate degrees in the Portland and Salt Lake City metros, while remaining static in the Las Vegas metro. Low-wage growth for higher education levels produces disincentives on two fronts: Southern Nevada's workers may not see a need for further education, and highly educated workers located outside the region may fear a pay decrease if they relocate to the area.

The Las Vegas metro still lags far behind peer regions in educational attainment (Table 1). Las Vegas has the lowest concentration of adults with a bachelor's degree and those with a graduate degree or higher. Southern Nevada still struggles to develop and attract highly skilled workers.

# Southern Nevada's Labor Force Remains Concentrated in Lower Education Levels

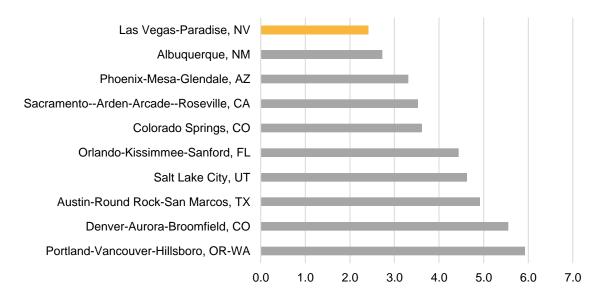
Metropolitan Area	High School Graduate	Some College	Associates Degree	Bachelor's Degree	Graduate Degree or Higher
Albuquerque, NM	25%	23%	9%	18%	14%
Austin-Round Rock-San Marcos, TX	19%	20%	6%	29%	16%
Colorado Springs, CO	21%	24%	11%	24%	15%
Denver-Aurora-Broomfield, CO	20%	20%	8%	28%	16%
Las Vegas-Paradise, NV	28%	25%	<b>8</b> %	<b>16</b> %	<b>8</b> %
Orlando-Kissimmee-Sanford, FL	26%	20%	12%	21%	11%
Phoenix-Mesa-Glendale, AZ	23%	24%	9%	20%	11%
Portland-Vancouver-Hillsboro, OR-WA	20%	24%	9%	25%	15%
SacramentoArden-ArcadeRoseville, CA	21%	25%	10%	22%	12%
Salt Lake City, UT	23%	24%	9%	22%	13%

Table 1. Percentage of Adults 25 and Over by Highest Educational Attainment Among Peer Metros, 2019. Source:American Community Survey, U.S. Census Bureau.

Southern Nevada has experienced some growth in the percentage of adults with a bachelor's degree or higher, but not to the same extent as its peer regions (Figure 4). The Las Vegas metro only saw a 2.4 percentage point increase in the share of people 25 years or older with a bachelor's degree or higher. While Las Vegas is growing rapidly, it is still lagging peer metropolitan areas in expanding its educated workforce.

#### Las Vegas Lags in Developing and Attracting High-Skilled Workers

Figure 4: Percentage Point Change in the Share of Population Over 25 with a Bachelor's Degree or Higher among Peer Metropolitan Areas, between 2011 and 2019. Source: American Community Survey, U.S. Census Bureau.



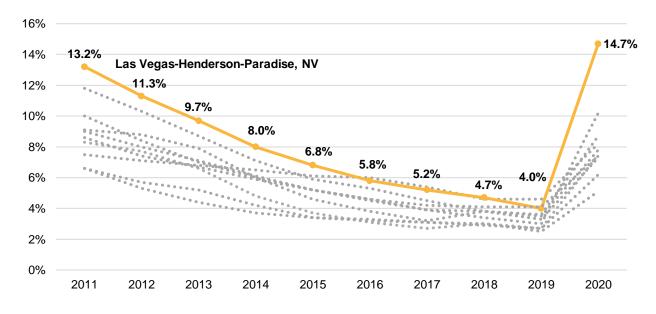
#### Employment

Prior to the pandemic recession, Southern Nevada experienced rapid job growth. Total employment in all sectors increased by roughly 17%, from about 876,000 in 2011 to 1,086,000 in 2019. Concurrently, the unemployment rate in the region fell sharply. As Figure 5 shows, the Las Vegas metropolitan area followed peer metropolitan regions' trends in reducing unemployment between 2011 and 2019, falling from 13.2% to under 4.0%. However, the pandemic has rapidly increased the levels of unemployment in Southern Nevada, and the region's annual average for 2020 was 4.5 percentage points higher than the next-highest metro area (Orlando, FL). By February 2021, the unemployment rate in Las Vegas had fallen to 9.3%, though remained higher than the U.S. average (6.6%) and all peer metro area.<sup>7</sup>

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#### Prior to the Pandemic, Southern Nevada Had Rapidly Reduced Unemployment

Figure 5: Unemployment Rate among Peer Metropolitan Areas, by Year, 2011-2020. Source: Bureau of Labor Statistics, Local Area Unemployment Statistics.



#### **Southern Nevada Target Industry Trends**

In 2017, LVGEA undertook a target industry validation study to identify specific industries that have the potential to grow significantly in Southern Nevada, compared to most other industries.<sup>8</sup> These industries, adapted from prior targets in the 2011 SRI-Brookings report,<sup>9</sup> included the following:

- Autonomous Systems
- Business Headquarters and Services
- Emerging Technology
- Finance, Banking, and Insurance

- Gaming, Tourism, and Conventions
- Health Care Services and Medical Education
- Logistics, Manufacturing, and Supply Chain Management

Since 2017, Southern Nevada has made progress in diversifying its economy by growing employment in the above target industries. Certain industries—such as Emerging Technology (+89%) and Logistics, Manufacturing, and Supply Chain Management (+61%)—have significantly grown their share of total employment in Southern Nevada. Overall, between 2011 and 2017 employment in these target industries grew by about 20%, though their overall share of total employment in the region remained relatively flat (about 56%). For a more comprehensive examination of shifts in Southern Nevada's 2017 target industries, please see Table 12 in Appendix D.

In early 2021, LVGEA contracted SRI to revisit the existing target industries to determine if LVGEA should pursue opportunities in new industries that were not captured in the current set of targets. SRI's study of new target industries found that while several of the existing target industries were well-aligned with Southern Nevada's capabilities and ambitions, there were emerging opportunities that had not yet been identified. In addition to identifying these new targets, SRI identified a series of component industries related to each target that can be used to monitor the composition of growth more closely within each target industry.



By 2019, these new target industries represented slightly more than 33% of total employment in Southern Nevada and, despite the pandemic, this number reached almost 35% in 2020 (see Table 2 below). While this share is smaller than the previous set of target industries, this is largely due to the exclusion of gaming, tourism, and hospitality from the new target industries. Gaming, tourism, and hospitality will continue to play a prominent role in the region's economy due to the comparative advantage Southern Nevada has in this industry over other regions of the United States. However, the region will need to create programs and initiatives, such as workforce development partnerships, that make Southern Nevada a competitive location for businesses in the new target industries.

# Southern Nevada's New Target Industries Represent an Increasing Share of the Region's Total Employment

Target Industry	2011 Employment	2019 Employment	Percent Change	2011 Employment Share	2019 Employment Share
Total Target Industries	229,898	340,751	+48.2%	<b>28.7</b> %	<b>33.2</b> %
General & Advanced Manufacturing	18,615	24,420	+31.2%	2.3%	2.4%
Business & Financial Services	101,074	140,691	+39.2%	12.6%	13.7%
Creative Industries	14,332	17,157	+19.7%	1.8%	1.7%
Clean Technologies	14,981	21,352	+42.5%	1.9%	2.1%
Transportation & Logistics Technologies	16,529	33,822	+104.6%	2.1%	3.3%
Information & Communication Technologies	10,500	26,283	+150.3%	1.3%	2.6%
Healthcare Services	53,866	77,025	+43.0%	6.7%	7.5%

Table 2: Changes in Target Industry Employment, 2011–2019. Source: Emsi.

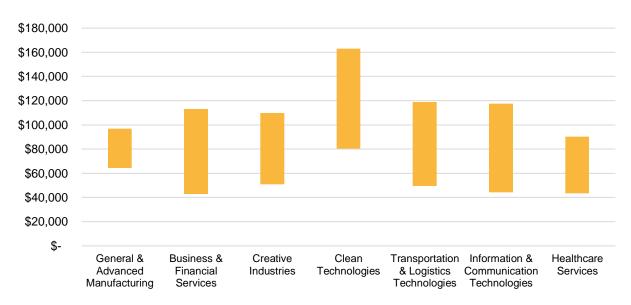
Growth within each target industry is usually driven by a primary component industry. Between 2011 and 2019, growth in General & Advanced Manufacturing was driven by General Manufacturing (+44%); by Management & Professional Services (+55%) in Business & Financial Services; by Entertainers & Supporting Services (+24%) in Creative Industries; by HVAC & Plumbing Contractors (+97%) in Clean Technologies; by Distribution & Warehousing (+165%) in Transportation & Logistics Technologies; by ICT Professional Services (+232%) in Information & Communications Technologies; and by General & Specialist Healthcare Services (+39%) in Healthcare Services. For a more detailed discussion of trends within Southern Nevada's new target industries, see *Target Industry Validation Study: Revisiting Southern Nevada's Approach to Economic Diversification.*<sup>10</sup>

The use of component industries within the new target industries allows LVGEA to track not only employment dynamics within a target industry, but also wage variation between different component industries within a target industry. Because employment growth is driven by employment changes in higher- and lower-paying industries, it is important for the target industries to capture higher- and lower-paying industries. Figure 6 below provides a range of average wages across Southern Nevada's new target industries. The range of each target industry is comprised of the average wages for each industry's component industries.

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#### Wages Vary Significantly among Southern Nevada's Target Industries

Figure 6: Range of Average Earnings for Southern Nevada's New Target Industries. Source: Emsi.



#### Methodological Note

Target industry estimates are based on analysis of employment and wage data as measured at the 6-digit North American Industry Classification System (NAICS) level in the Emsi platform. Data limitations place some qualifications on our conclusions. First, some industry sub-sectors are common across multiple target industries. Summing employment figures across industries will result in an overestimate of total target industry employment. As a result, sub-sectors that occur in more than one industry have been listed only once in a single target industry, rather than duplicated across several target industries. This minimizes overestimations in the data that may show some target industries as larger than they are. Secondly, data are occasionally suppressed at the detailed NAICS levels to avoid disclosure of sensitive information. Despite these limitations, it remains feasible to evaluate employment and wage trends in the industries of greatest interest to LVGEA.

#### **Innovation and Entrepreneurship**

Southern Nevada is known for its creative and entrepreneurial culture, but regional activity related to innovation and high-technology business formation and growth is limited. Stakeholders and policymakers have created new and exciting initiatives and institutions (discussed later in the SWOT Analysis) to bolster the region's innovation ecosystem, yet some indicators suggest that Southern Nevada continues to experience a dearth of innovation resources and activity.

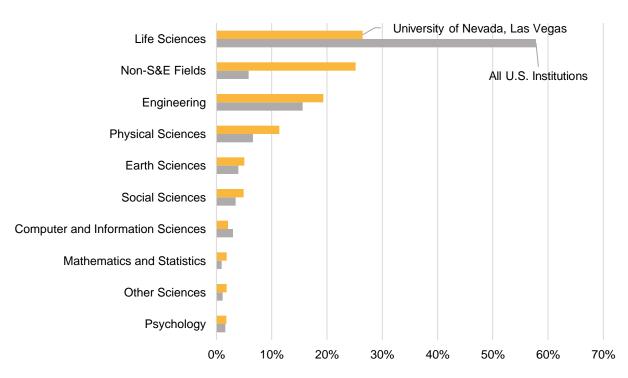
The University of Nevada, Las Vegas (UNLV) is Southern Nevada's leading public research university and, as such, is among the region's most significant innovation assets. UNLV has roughly doubled its level of research and development (R&D) performance over the last decade and has recently achieved an R1 research university classification,<sup>11</sup> indicative of rising academic research intensity.

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The distribution of UNLV's R&D expenditures varies significantly from the average for all U.S. higher educational institutions. Expenditures in life sciences R&D make up 26% of the total at UNLV, considerably lower than the national average of 58%. In contrast, UNLV has a much higher R&D concentration in fields *outside* of science and engineering (S&E): 25% of UNLV's expenditures are in non-S&E fields, over four times more than the average (Figure 7). Within these non-S&E fields, R&D in business management and administration at UNLV is roughly on par with the national average, and R&D in visual and performing arts is significantly higher, indicative of a close alignment with Southern Nevada's unique regional economy.<sup>12</sup>

# Compared to the Average University, UNLV Concentrates R&D Less in Life Sciences and Far More in Fields Outside of Science and Engineering

Figure 7: Percent Distribution of R&D Spending at UNLV and All U.S. Higher Education Institutions, 2018. Source: National Center for Science and Engineering Statistics, Higher Education Research and Development Survey.



Despite UNLV's increase in R&D expenditures, closer examination shows that institution research and technology transfer activity remain comparatively low overall (Table 3). Relative to similarly sized research universities in neighboring states, UNLV has vastly lower R&D expenditures, averaging roughly \$73 million per year in recent years.<sup>13</sup> In terms of innovation outputs such as licenses, invention disclosures, patents, and startup creation, the university also lags by a significant margin.

# UNLV Has Comparatively Low Annual R&D and Technology Transfer Performance

Table 3. University R&D Activity and Outputs (Annual Averages 2013-18). Source: Association of University Technology Managers (AUTM). Enrollment figures from U.S. Department of Education, National Center for Education Statistics, College Navigator.

University	Total Enrollment (Fall 2019)	R&D Expenditures	Licenses Executed	Gross Licensing Income	Invention Disclosures	Patent Applications	Startups Formed
University of Colorado, Boulder	37,883	\$698,893,916	40	\$6,079,865	211	295	9
University of Arizona	44,577	\$622,917,167	69	\$2,465,818	222	110	12
University of Utah	32,852	\$419,918,490	63	\$38,368,565	187	79	15
Colorado State University	53,177	\$330,575,644	31	\$2,436,653	108	52	5
University of New Mexico	22,729	\$236,548,565	13	\$1,501,723	118	92	10
University of Nevada, Reno	20,993	\$99,305,432	3	\$241,855	23	12	2
University of Oregon	22,517	\$77,484,049	232	\$8,284,453	36	10	2
University of Nevada, Las Vegas	31,171	\$73,392,667	7	\$301,966	52	18	2

**Note:** AUTM data not available for all years for all institutions. Data for the University of Oregon for 2018 shows 1,146 licenses executed for that year, significantly inflating the university's annual average for 2013-2018. Excluding the 2018 data, the University of Oregon shows an annual average of 49 licenses per year 2013-2017. Enrollment data for Colorado State University include enrollment for Colorado State University, Pueblo; Colorado State University, Fort Collins; and Colorado State University Global Campus.

Across a range of science and engineering (S&E) metrics, Nevada trails the vast majority of other states, even when adjusting for the state's relatively small population and economy.<sup>14</sup> Furthermore, Nevada has not achieved significant progress in many of these indicators since the recession (Table 4). Nevada's workforce has one of the lowest concentrations in S&E occupations, and the state's share of its young population acquiring S&E bachelor's degrees, an indication of its workforce pipeline for high-technology industry sectors, ranks 50<sup>th</sup> in the nation. The R&D intensity of the state's economy—R&D expenditures as a share of GDP—is also one of the country's lowest. Nevada's small businesses attract comparatively little federal support through the Small Business Innovation Research (SBIR) and Small Business Technology Transfer (STTR) programs. The region has experienced recent growth in venture capital investment—an important funding source for technology startups with high growth potential—and performs closer to the national average on this metric.

#### Nevada Continues to Rank Low in Its Innovation Resources and Activity

Table 4. Nevada values and rankings for selected science and engineering indicators. Source: National Science Board.2018. Science and Engineering Indicators 2018, State Indicators (NSB-2018-1).

Indicator	2010	Rank	2018 (or most recent year)	Rank
S&E Bachelor's Degrees Conferred per 1,000 Individuals 18-24 Years Old	8.50	50	12.78	50
S&E Occupations as a Percentage of All Occupations	2.41%	47	2.43%	44
R&D as a Percentage of GDP	0.76%	45	0.54% (2017)	50
Business R&D as a Percentage of Private Industry Output	0.65%	37	0.45% (2017)	43
Average Annual SBIR and STTR Funding per \$1 Million GDP	\$44.39 (2010–12 avg)	44	\$35.17 (2014–16 avg.)	42
Venture Capital Disbursed per \$1 Million GDP	\$232.12	38	\$469.53 (2017)	36



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ision 2025

## **SWOT Analysis**

The SWOT analysis examines Southern Nevada's regional strengths, weaknesses, opportunities, and threats (SWOT). The SWOT reviews the following elements:

**Strengths** are regional competitive advantages. They refer to what is satisfactory in the present and are primarily internal.

**Weaknesses** are regional competitive disadvantages. They refer to what is currently unsatisfactory and are primarily internal.

**Opportunities** are chances or occasions for regional improvement or progress. They refer to emerging trends that present openings for growth and resilience and are primarily external.

**Threats** are chances or occasions for negative impacts on the region or regional decline. They refer to emerging trends that present obstacles to growth and resilience and are primarily external.<sup>15</sup>

The SWOT analysis is designed to enable Southern Nevada to assess its current capabilities and understand how to work with them in order to navigate future uncertainty. It is a critical part of the CEDS as it illuminates regional vulnerabilities to economic and environmental shocks and helps guide subsequent economic development strategy toward enhanced resiliency. The results of the SWOT guide the subsequent Strategic Direction and Activities Plan of the CEDS.

The SWOT analysis synthesizes stakeholder interview and workshop input with a detailed review of social, economic, education, industry, and environmental data relevant to the region's economic

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future. **Key findings of the SWOT** are visualized on the following page. The **Detailed SWOT Analysis**, which provides a comprehensive review of regional attributes and trends, is available in Appendix C.

# STRENGTHS

- + Globally recognized Las Vegas brand and tourism destination
- Business-friendly climate and strong entrepreneurial spirit
- + Attractive outdoor recreational assets
- + World-class international connections through McCarran International Airport
- + Excellent access to Western markets
- + Comparatively high housing affordability
- + Extensive broadband availability
- + Strong solar energy potential and deployment
- + Minimal risks from natural disasters
- + "Small state" advantage in government

# WEAKNESSES



- Extensive federal land ownership constrains development
- Limited water resources
- Lack of healthcare options and poor population health indicators
- Lagging overall performance in K-12 education and social support systems
- Trailing spouse problem: lack of abundant professional jobs increases difficulty of recruiting highly educated workers
- Low educational attainment in current workforce
- Weak pipeline for new STEM workers hinders attraction of high-tech companies
- Limited resources and networks supporting R&D performance and innovation
- Limited funding for economic development initiatives

# OPPORTUNITIES

- Improved rail and road networks can bolster region's transportation assets and access to markets
- High tourism and convention traffic create openings to market region as a permanent residence and business location
- Sports and esports build on existing entertainment strengths
- Smart city technology deployment and test bed for new autonomous technology
- Extensive water management technological and policy expertise
- High cost of living in West Coast regions make Southern Nevada more attractive

# THREATS



- Federal land ownership and complex municipality zoning can tamper growth
- Climate change may worsen water scarcity
- More frequent and dangerous heatwaves, with urban environments vulnerable to negative health impacts
- "Sin City" reputation dissuades attraction of families
- High dependence on gaming and entertainment industry makes region vulnerable to external economic cycles
- Hospitality workforce may face displacement with increased automation and use of artificial intelligence



# Strategic Direction & Action Plan

A Comprehensive Economic Development Strategy for Southern Nevada

Photo Courtesy of Bert Kaufmann/I

# **Strategic Direction & Activities Plan**

The **Strategic Direction and Activities Plan** lay out an economic vision for Southern Nevada and describes the means by which the region will achieve that vision. The Strategic Direction identifies where stakeholders would like to be in the near- to mid-future, and the Activities Plan sets out how they will work together to get there. This portion of the CEDS considers the regional assets and external factors influencing Southern Nevada's development examined in the Economic Assessment and SWOT Analysis.

The **Strategic Direction** is composed of a vision, goals, and objectives. The **vision** describes a desired future for Southern Nevada that reflects the collective aspirations of regional stakeholders. A small set of broad **goals** is articulated, which, if achieved, will help Southern Nevada realize this vision. Each goal is then disaggregated into specific, measurable **objectives** to be accomplished.

Community involvement is critical to the formation of a compelling and broadly shared vision. To that end, interviews and stakeholder visioning sessions were held with representatives from dozens of organizations across Southern Nevada. Stakeholder engagement revealed a range of aspirations spanning economic competitiveness and diversification, workforce development, quality of life, regional identity, and social connection. Accordingly, the goals of this CEDS relate to Southern Nevada's economic development understood broadly—supporting durable, long-term gains in the

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region's economic and social well-being. In short, the goals and objectives of this CEDS aim to make Southern Nevada the best place it can be for businesses and for communities. Additional information on stakeholder engagement and participant comments is available in Appendix B.

The **Activities Plan** translates the content of the Strategic Direction into concrete steps to be taken by Southern Nevada's stakeholders in support of regional development goals. It describes the specific activities to be performed and designates lead and supporting organizations responsible for conducting these activities. Each activity has an approximate time frame for execution over a 5-year period, as well as a rough indication of resources required to conduct the activity. Some activities may require little to no additional resources, whereas others are conditional on new financial commitments. This distinction should be noted when evaluating the implementation of the CEDS.

#### Resilience

The intense socioeconomic distress and high unemployment that Southern Nevada encountered during the Great Recession demonstrated the region's vulnerability to external shocks in stark terms. Strengthening resilience—the ability to prevent, withstand, and quickly recover from shocks—should be central to Southern Nevada's economic strategy. Two important drivers of potential shocks emerged from the SWOT. First is the loss of gaming- and tourism-derived income and government revenue that can result from greater economic downturns, as consumers cut back on discretionary spending and travel to destinations like Southern Nevada. Second is climate change, which is likely to exacerbate regional water scarcity and fuel increasingly dangerous heatwaves. Many of the goals and objectives presented in the Strategic Direction and Activities Plan are formulated to address these threats.

#### **Strategic Direction**

#### Vision

**Vision:** Southern Nevada is a global center for enterprise, imagination, and new experience, driven by innovation in entertainment, industry, and technology.

Crucial drivers of the region's success will be a business-ready environment that fosters entrepreneurship and continued progress toward a diversified economy with high-skill, high-wage jobs. Success also requires that Southern Nevada offer residents quality education and flexible opportunities to acquire new skills so they can meet the needs of the region's industries and adapt to an evolving labor market. Promotion of regional quality of life, increased availability of healthcare services, and greater social engagement will help attract and retain the human capital required to power the region's economy. Enhanced connections in transportation, data, and business networks will boost commerce and collaboration. Finally, a proactive mindset, coupled with bold and creative approaches, will keep Southern Nevada resilient in the face of technological and environmental change in the next decade and beyond.

#### Community Vision Components

Participants in stakeholder engagement exercises imagined what success looks like for Southern Nevada. Each participant submitted his or her top three most important components of that vision of success. The figure below visualizes the most common words across participant submissions (see Appendix B for more details on stakeholder exercises).

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Figure 8. Top Stakeholder Vision Components.

#### Vision 2025 Activities Plan

#### Goal 1: Promote a Resilient & Diverse Economy

Nevada remains one of the most pro-business states in the Mountain West, and local governments and organizations in Southern Nevada have consistently demonstrated a willingness to work with businesses interested in relocating to the region. Despite the pandemic, a "can-do" business-ready environment with streamlined government and light-touch regulations and taxes will preserve the region's attractiveness to employers and maintain its entrepreneurial spirit. Southern Nevada's small businesses and entrepreneurs will help fuel the region's recovery, and the relocation of larger companies to the region can provide employment opportunities for workers in target industries. Recruitment should focus on sectors that enhance the region's economic diversity and build resiliency against external shocks and economic downturns. Policies and programs should prioritize job gains in new target industries that build valuable skills and pay higher wages to create a more diverse and resilient economy. A more qualified regional workforce (see Goal 5) will ensure that a greater share of regional residents is able to fill these new jobs, rather than industry relying on labor recruited from outside the region.

Below are a series of objectives and activities that should be pursued by LVGEA and affiliated stakeholders to achieve the mission of Goal 1. Note that activities in italics are those identified by LVGEA as unfunded or underfunded as of July 2021.

Objective 1.1. Accelerate the growth of high-skill, high-wage jobs.		
Assess upstream and downstream technology trends and adoption in the gaming and hospitality industry and attract high-tech firms in other target sectors that can fill technology demands in this anchor industry.	LVGEA	

Monitor trends in Southern Nevada's target industries and redefine targets as new industry clusters and economic development opportunities emerge.	LVGEA
Research potential economy-wide shifts and disruptions driven by new technology and identify vulnerable sectors and occupations.	LVGEA
Objective 1.2. Encourage a business-ready environment that enables entrepren	eurship.
Conduct a survey of regional small- and medium-sized enterprises to identify issues that entrepreneurs face when starting, maintaining, and growing their businesses (e.g., permitting, regulatory, tax, infrastructure, zoning, and land use).	LVGEA, Chambers of Commerce
Facilitate the development of partnership programs that educate Southern Nevadans about the potential of entrepreneurship.	LVGEA, Chambers of Commerce, SBDC
Support the preservation of Nevada's pro-business advantages relative to higher cost regional competitors.	LVGEA, Chambers of Commerce
Support the retention and expansion of community banks in Southern Nevada, providing a critical funding resource to the region's entrepreneurs.	LVGEA
Objective 1.3. Support the growth of existing Nevada businesses and help them and beyond the region.	expand within
Objective 1.3. Support the growth of existing Nevada businesses and help them	expand within LVGEA, Cities, Clark County, Chambers of Commerce
Objective 1.3. Support the growth of existing Nevada businesses and help them and beyond the region. Assist existing Southern Nevadan businesses in reaching new markets by connecting them to resources (e.g., financial, professional, etc.) and	LVGEA, Cities Clark County, Chambers of
Objective 1.3. Support the growth of existing Nevada businesses and help them and beyond the region. Assist existing Southern Nevadan businesses in reaching new markets by connecting them to resources (e.g., financial, professional, etc.) and decisionmakers. Continue to provide events, resources, and networking opportunities for Southern Nevadan firms to make business connections and form new	LVGEA, Cities Clark County, Chambers of Commerce LVGEA, Chambers of
Objective 1.3. Support the growth of existing Nevada businesses and help them and beyond the region. Assist existing Southern Nevadan businesses in reaching new markets by connecting them to resources (e.g., financial, professional, etc.) and decisionmakers. Continue to provide events, resources, and networking opportunities for Southern Nevadan firms to make business connections and form new partnerships. Increase utilization of Southern Nevada's foreign trade zone through expanded	LVGEA, Cities Clark County, Chambers of Commerce LVGEA, Chambers of Commerce

development in Southern Nevada.

Continue to work with local, state, and federal lawmakers to identify land parcels for potential future development.	Clark County, Cities, GOED, LVGEA, NAIOP, SIOR
Execute a feasibility study for the Jean Industrial Complex to determine the best development opportunities for this area (e.g., advanced manufacturing, logistics) and the necessary infrastructure.	LVGEA
Collaborate with city and county leaders in developing an infill strategy (residential and commercial) for Southern Nevada.	Clark County OCED, Cities
Deploy clean technology-related infrastructure, including expanded access to electric vehicle charging stations and industry-specific clean energy solutions.	NV Energy, RTC, Cities, County
Coordinate with city and county agencies to integrate transportation and land use planning through transit-oriented development to enhance access, promote housing diversity, and increase economic development	RTC, Cities, County
Objective 1.5. Promote and coordinate access to federal, state, and local ecor programs and services.	omic recovery
Maintain and update the Business Information Network (BIN) as needed.	LVGEA, Chambers of Commerce
Provide marketing support and/or events to raise awareness of COVID-19 business recovery resources and programs.	LVGEA, Chambers of Commerce, Cities
Objective 1.6. Increase Southern Nevada's appeal to young families and profe	ssionals.
Gauge unmet needs for local family-friendly attractions that would increase	

attraction and retention of families (for example, through surveys and focus groups).	LVGEA
Provide community welcome and engagement resources to new residents, especially young professionals.	LVGEA, Chambers of Commerce
Continue to conduct the "Here You Can" initiative and advertise Southern Nevada as a desirable location for businesses and place to live for families.	LVGEA
Expand the "Here You Can" initiative to promote Las Vegas's quality of life attributes to outside talent.	LVGEA

#### Goal 2: Connect People, Businesses, & Ideas

Connections—physical, digital, and social—sustain Southern Nevada's economic dynamism, and the COVID-19 pandemic has highlighted the value of these connections to the region's communities. Further developing the region's physical infrastructure, such as by swiftly building out 5G networks and closing its remaining digital divides, will enable Las Vegas to claim a leadership position as the data capital of the Mountain West. The region has many strengths in physical infrastructure and road networks, but limited commuting options outside of personal auto transport will hamper its growth. New transportation connections between key tourist and business destinations will further expand the region's capacity for commerce and deliver a more attractive experience for visitors. Strengthening institutional infrastructure—such as business collaboration frameworks or entrepreneurship funding networks—will foster new connections, creative partnerships, and entrepreneurial collaborations.

Below are a series of objectives and activities that should be pursued by LVGEA and affiliated stakeholders to achieve the mission of Goal 2. Note that activities in italics are those identified by LVGEA as unfunded or underfunded as of July 2021.

**Objective 2.1. Become the Data Capital of the Mountain West through expansions in 5G** 

infrastructure, ICT businesses, and broadband access.	
Close the remaining digital divides in Southern Nevada by increasing internet access for underserved populations and enabling broader participation in the region's digital economy.	Internet service providers, Cities, Clark County
Pursue opportunities to recruit information and communication technology companies to Southern Nevada at major information and communication technology events.	LVGEA
Boost collaboration between resorts, technology companies, and researchers to accelerate development and deployment of innovations in gaming and hospitality.	UNLV Economic Development
Build out 5G networks to improve the speed and reliability of regional data connections.	Internet Service Providers

Objective 2.2. Encourage effective business collaborations, including partnerships between startups and established, larger businesses.

Develop "buy local" supply chain strategies to connect area small businesses with resorts.

LVGEA, Chambers of Commerce, Cities, Clark County

Explore the establishment of a Technology Association or Council for Southern Nevada that promotes the region's technology industry and supports technology talent recruitment, development, and networking.	LVGEA
Form minority-owned small business collaboration groups with larger business partner anchors to share best practices, provide mentoring services, and increase networking opportunities.	LVGEA, Chambers of Commerce
Advance incubator, accelerator, and makerspace facilities throughout Southern Nevada (for example, UNLV's Black Fire innovation Hub, UNLV Incubator, City of Las Vegas's International Innovation Center, and Switch's Innevation Center).	UNLV, Switch, City of Las Vegas
Objective 2.3. Pursue new connections between regional transportation hubs a and business destinations.	and key tourist

Explore opportunities to deploy innovative transportation solutions that more seamlessly move visitors from McCarran International Airport to local businesses, the Strip, and other key attractions in Southern Nevada.	RTC, Cities, County, Transportation Companies
Pilot innovative transportation services for convention and conference visitors.	LVCVA
Increase the frequency, capacity, and reach of public transportation service in the greater Las Vegas metropolitan area.	RTC
Incentivize and market commuting options that reduce the portion of workers driving along to their place of work (for example, park and ride lots, Clube Ride incentives, employer-sponsored subsidies, "car-free diet" resources).	RTC
Coordinate with regional stakeholders to implement the High-Capacity Transit Network (HCT) identified in the On Board Mobility Plan to connect activity centers located throughout the region.	RTC, Cities, County

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#### Goal 3: Support Southern Nevada's New Target Industries

In 2021, LVGEA adopted a new set of target industries to drive Southern Nevada's economic diversification. These new target industries are: (1) General & Advanced Manufacturing; (2) Creative Industries; (3) Information & Communication Technologies; (4) Transportation & Logistics Technologies; (5) Business & Financial Services; (6) Healthcare Services; and (7) Clean Technologies. Over the last decade, Southern Nevada has made considerable progress in growing these industries, but further work is required to cement these industries' roles in the regional economy. Growth in these industries will require investments in infrastructure, workforce development, and new methods of collaboration, in addition to other areas, by LVGEA and other regional stakeholders.

Below are a series of objectives and activities that should be pursued by LVGEA and affiliated stakeholders to achieve the mission of Goal 3. Note that activities in italics are those identified by LVGEA as unfunded or underfunded as of July 2021.

Objective 3.1. Expand Southern Nevada's manufacturing base.	
Establish multi-purpose advanced manufacturing and logistics parks that centralize the production and movement of goods produced in the region.	LVGEA, Clark County, Cities
Attract manufacturing companies that specialize in the production of Southern Nevada's strengths, such as water and gaming technologies.	LVGEA
Explore the potential for micromanufacturing facilities in vacant buildings throughout the region.	LVGEA
Expedite infrastructure build-out at the APEX Industrial Park to accommodate accelerated growth at the park.	GOED, SNWA, City of North Las Vegas
Advance the development of a manufacturing training center to support growth in the manufacturing industry.	CSN, City of Henderson, Chambers of Commerce, City of North Las Vegas
Objective 3.2. Bolster the region's creative class as a national and internationa	l asset.
Promote engagement with local performing arts venues and museums and use of recreational amenities, such as the Neon to Nature Regional Trail System.	LVGEA
Market Southern Nevada as a world leader in the design and deployment of digital content, such as next-generation gaming and entertainment technologies.	LVGEA
Objective 3.3. Leverage Southern Nevada's growing data infrastructure for adva information and communication technologies.	incements in

Develop data center and cybersecurity training programs at the certificate, associate's, and bachelor's degree and higher levels.	Area higher education, post- secondary training providers
Assess opportunities for capturing technology and innovation spillovers from local military facilities and activities to spur innovation in the private sector, including the region's commercial UAS industry.	LVGEA, Nellis AFB, AFWERX
Test and deploy AI, autonomous technology, and information technology that optimize traffic and infrastructure use, assist first responders, and coordinate public services.	RTC, Cities, County
Objective 3.4. Capitalize on Southern Nevada's connectivity to major domestic international markets.	and
Advance UNLV's Transportation Research Center, providing the necessary input for the effective development of the university's land assets for the research, development, and deployment of new logistics technologies.	UNLV, GOED, Transportatio n Companies
Pioneer the deployment of last-mile delivery innovations that enable quicker and more efficient consumer deliveries.	Cities, Clark
	County
Objective 3.5. Recruit businesses with compelling value propositions for South that diversify the region's economy.	
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Prioritize the recruitment of companies that assist Nevada in reaching its carbon reduction goals through the deployment of clean technologies (e.g., all-electric vehicles fleets, on-site clean energy generation).	LVGEA	
Objective 3.6. Prepare the healthcare industry for the region's growing population.		
Advance sports medicine education, research, and development.	UNLV	
Increase opportunities for medical students not only to study in Southern Nevada, but also conduct clinical rotations and residencies in local hospitals and medical centers, growing regional healthcare services.	Local hospitals, Touro University, UNLV, Roseman University	
Increase the capacity and quality of public healthcare programs for local area residents.	Local hospitals, Touro University, UNLV, Roseman University	

Achieve international recognition as a leading region for water management technology and policy solutions through exchanges, site visits, and promotional efforts.	SNWA, WaterStart
Build a water tech innovation ecosystem through the recruitment, launch, and expansion of water technology companies and deployment of new water management solutions.	WaterStart, LVGEA, SNWA
Actively recruit corporations and researchers who explore leading-edge solar power generation technologies to Southern Nevada.	LVGEA
Examine new methods of assessing real-time building energy use and pilot new technologies and practices that reduce the environmental impacts of tourism and business visitors.	NV Energy, Cities, Clark County
Leverage industry-disrupting superconductor research at UNLV to position Southern Nevada as a leader in next-generation energy research.	UNLV

#### Goal 4: Reimagine Regional Collaboration

Southern Nevada has an active economic development stakeholder community, and many stakeholder organizations have a significant stake in the region's economic development priorities. The COVID-19 pandemic has brought unprecedented levels of cooperation to the region, requiring organizations to cooperate to protect the community's health while supporting the safe reopening of the regional economy. However, as the pandemic subsides and normalcy returns, it is important for stakeholders to maintain high levels of engagement and cooperation. This is particularly necessary as the region seeks to further diversify its economy, build its workforce, and fortify communities when faced with future economic headwinds.

Below are a series of objectives and activities that should be pursued by LVGEA and affiliated stakeholders to achieve the mission of Goal 4. Note that activities in italics are those identified by LVGEA as unfunded or underfunded as of July 2021.

#### **Objective 4.1. Ensure Adequate Resources for Regional Aspirations.**

Explore new funding methods, such as multi-year fundraising campaigns, to enhance funding for regional economic development.	LVGEA
Contract with a grant-writing training firm to offer workshops for community organizations and stakeholders in grant identification and writing.	Clark County OCED
Contract with a non-profit training firm to develop training courses for community organizations and others in non-profit management and fundraising.	Clark County OCED

#### **Objective 4.2. Develop Innovative Partnership Agreements for Cross-Domain Priorities.**

Build upon unprecedented levels of collaboration among nonprofits by exploring new organizational structures, formal partnerships, and joint funding opportunities.	LVGEA, Chambers of Commerce	
Support the development of issue-specific working groups (e.g., workforce development, transportation planning) that engage stakeholders across the county.	LVGEA, Cities, County	
Share data and insights from technology pilot programs and form collaborations to support Southern Nevada's progress towards an integrated "Smart Region."	Cities, Clark County, UNLV, RTC	
Support collaborations between employees and employers that encourage productivity-enhancing innovations while preparing employees to work alongside new technology.	LVGEA	
Objective 4.3. Enhance and align regional economic development efforts.		
Organize Economic Development Advisory Group to aligned economic development strategies and encourage communication.	LVGEA	

Regularly provide deal flow reporting to municipalities.	LVGEA	
Objective 4.4. Engage community and business leaders in the economic development process.		
Organize Southern Nevada Council of Chambers to identify common issues and collaboration opportunities.	LVGEA, Chambers of Commerce	
Collaborate with real estate and construction leaders on strategic business development efforts.	LVGEA	

Workforce

Connections

### Goal 5: Stimulate a Future-Ready Workforce

The long-term dominance of leisure and hospitality in Southern Nevada's economy has historically been a hinderance to the development of a highly skilled workforce in the region. However, as the region's economy has continued to diversify in recent years, the need for a well-qualified and skilldiverse workforce has increased significantly. The identification of target industries for the region and the employment impacts of the COVID-19 pandemic have heightened this need. Opportunities for re-skilling and upskilling low- and middle-skilled workers should be explored to mitigate the most adverse impacts of the pandemic on regional employment. Likewise, expanding and institutionalizing regional collaboration on workforce development initiatives will enable stakeholders in Southern Nevada to routinely revisit and adjust these initiatives has industry needs change. Incorporating new and novel education and training approaches, such as those rooted in multi- and inter-generational learning, will ensure Southern Nevada's approach to workforce development is equitable and aligns with the needs of young and adult learners in the region.

Below are a series of objectives and activities that should be pursued by LVGEA and affiliated stakeholders to achieve the mission of Goal 5. Note that activities in italics are those identified by LVGEA as unfunded or underfunded as of July 2021.

Objective 5.1. Establish a deeper understanding of trends in Southern Nevada's labor force and the needs of regional employers		
Execute a survey of Southern Nevada's employers to determine gaps in skills and knowledge proficiencies among the region's labor force.	Workforce Connections, LVGEA	
Map the coverage of Southern Nevada's higher education programs and identify gaps and redundancies in skills delivery for the region's existing workforce.	LVGEA, Workforce Connections, Vegas Chamber	
Assess labor trends among various underserved populations in the wake of the COVID-19 pandemic.	ImpactNV, Clark County OCED	
Objective 5.2. Encourage and institutionalize collaboration among stakeholders in Southern Nevada's workforce development community.		
Develop an up-to-date directory of workforce stakeholders to serve as a reference for increased collaboration among workforce development groups.	LVGEA, Workforce Connections	
Create an inventory of workforce development programs with key indicators designating their target audience, geographic range, funding sources, and points-of-contact.	OWINN, Workforce Connections	

Establish a recurring Workforce Task Force.

Continue the development of partnerships between higher education institutions, post-secondary training providers, and employers to ensure graduates are well-prepared to meet regional workforce demands.	Area higher education
Expand job seeker and employer participation in the ACT WorkKeys National Career Readiness Certificate (NCRC) program for more efficient job placement and matching of employee skills with employer requirements.	Workforce Connections, LVGEA, Chambers of Commerce

**Objective 5.3. Advance opportunities for dislocated workers in target industries and stable employment.** 

Design curricula that connect workers in heavily impacted industries with employment in target industries.	Area higher education, Post- secondary training providers
Identify skills and competencies using EMSI among dislocated workers that are easily translated into careers in target industries.	OWINN
Develop outreach and communications campaigns to help employers communicate their skills needs and adopt more equitable hiring practices.	ImpactNV, Clark County OCED
Increase education and training opportunities for non-traditional learners and dislocated workers, such as short-term micro-credentialing courses.	NSHE, Area higher education, Post- secondary training providers
Promote state and regional resources, such as HireUp, Workforce Connections, and Nevada JobConnect, for connecting individuals with jobs, internships, and apprenticeships.	LVGEA, Workforce Connections, Chambers of Commerce
Develop an interactive platform that catalogues regional education and training programs aligned with Southern Nevada's target industries.	LVGEA, Workforce- Connections

Objective 5.4. Improve connected pathways for K-12 students entering higher education and for teachers entering Southern Nevada classrooms.

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Expand programs for teacher training and development in Southern Nevada, such as the Accelerated Licensure Teacher Academy (ALTA), and establish new pathways for teacher training and hiring.	CCSD
Establish advanced science, technology, engineering, art, and mathematics (STEAM) programs at Clark County schools, reinforcing pathways for STEAM-trained students to higher education and the workforce.	CCSD, Clark County OCED
Improve student perceptions and interest in non-degree technical occupations through industry-led demonstrations and training in middle and high school classrooms.	CCSD
Collaborate around establishing a badging system, such as the California Community College system's badging program, that is accepted throughout Nevada.	OWINN, Area higher education, Post- secondary training providers
Prepare teachers to provide for multigenerational classrooms that include older, non-traditional learners.	CCSD, Area higher education, Post- secondary training providers
Pursue opportunities to create intergenerational teaching programs, such as Los Angeles' Generation Xchange and AARP's Experience Corps, to connect Southern Nevada's growing retiree population with underserved K-12 students.	CCSD



# **Evaluation Framework**

For most economic development programs, it is challenging to establish direct, causal relationships between program activities and long-term outcomes. Logic models help to address this challenge by establishing theoretical "if-then" relationships across a program's activities, outputs, and immediate outcomes. As such, they are useful tools for structuring program evaluations, helping to account for immediate, measurable impacts that stem from a program's activities, while logically relating these outputs to longer-term quantitative outcomes. The illustration below shows a generalized logic model for non-infrastructure economic development programs.<sup>16</sup>

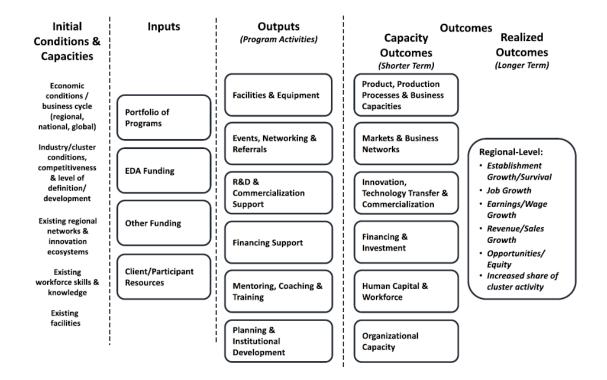


Figure 9: General logic model for non-infrastructure economic development programs. From [12].

The performance measures presented here allow LVGEA and its partners to first measure progress toward its goals and then to adapt and improve its work. Many activities proposed in this CEDS can help the region reach multiple economic development goals and multiple activities can help the region reach one goal. Performance measures include some program activities (largely conducted by LVGEA) in support of business and economic development but are primarily outcomes for the region. These outcomes include a mix of capacity outcomes that enhance the region's capabilities, and longer-term realized outcomes such as job and wage growth.

Metrics should not be interpreted as evaluations of any single organization or group of organizations.

### **Performance Measures**

Metric	Data Source
Total employment	Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Hachman Index of economic diversity	Bureau of Labor Statistics, Quarterly Census of Employment and Wages (value must be calculated via location quotients)
Studies performed on target industry trends	LVGEA
Job gains from businesses attracted or expanded*	LVGEA
Unemployment rate	Bureau of Labor Statistics, Local Area Unemployment Statistics
Average annual pay	Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Number of site visits and business development meetings*	LVGEA
Number of businesses attracted*	LVGEA
Number of businesses expanded*	LVGEA
Total number of business establishments	Bureau of Labor Statistics, Quarterly Census of Employment and Wages
New capital investment*	LVGEA
Best place to do business rankings [state-level]	Multiple: Area Development, CNBC, Forbes, U.S. News & World Report, WalletHub
Marketing activities and social media engagement for "Here You Can" initiative	LVGEA

\* Metric also used in LVGEA 2019-2020 Action Plan. Available at <u>https://www.lvgea.org/wp-content/uploads/2019/03/2019-2020-Action-Plan.pdf</u>.

### Goal 2 Measures: Connect People, Businesses, & Ideas

Metric	Data Source
Percent of population with 3 or more broadband providers*	Federal Communications Commission, Fixed Broadband Deployment (Form 477)
Percent of households with broadband Internet subscription	U.S. Census Bureau, American Community Survey
Unlinked passenger trips (UPT) on public transit	U.S. Department of Transportation, Federal Transit Administration, National Transit Database, Annual Database Service
Total passenger miles on public transit	U.S. Department of Transportation, Federal Transit Administration, National Transit Database, Annual Database Service
Annual hours of peak hour excessive delay (PHED) per capita	Regional Transportation Commission of Southern Nevada, Congestion Mitigation and Air Quality Performance Plan
Total enplaned and deplaned passengers	Clark County Department of Aviation Statistics
Percent of resort procurement obtained from local small businesses	Area resorts
Number of woman- and minority-owned small businesses supported by LVGEA per year	LVGEA

\* Broadband is typically defined as a connection with a minimum of 25 Mbps download and 3 Mbps upload speeds, but a higher threshold could also be used (e.g., minimum of 100 Mbps download and 10 Mbps upload).

Metric	Data Source
Employment in Southern Nevada target industries	Bureau of Labor Statistics, Quarterly Census of Employment and Wages [employment]; LVGEA [target industry definitions]
Number of companies operating at APEX	APEX
Number of visitors to area museums	LVGEA
Water technology pilot projects conducted	WaterStart
Water technology companies recruited	WaterStart

### Goal 3 Measures: Support Southern Nevada's New Target Industries

### Goal 4 Measures: Reimagine Regional Collaboration

Metric	Data Source
Net migration to Southern Nevada	U.S. Census Bureau, Population Estimates Program, Components of Population Change
Employment in healthcare practitioners and technical occupations	Bureau of Labor Statistics, Occupational Employment Statistics
Ratio of population to primary care physicians	County Health Rankings & Roadmaps
Percent of population 25 years or older holding an associate degree or higher*	U.S. Census Bureau, American Community Survey
Percent of population 25 years or older holding a bachelor's degree or higher*	U.S. Census Bureau, American Community Survey
Employment status by educational attainment for population 25 years or older*	U.S. Census Bureau, American Community Survey

\* Cross-cutting measure also used in Goal 5.

### Goal 5 Measures: Stimulate a Future-Ready Workforce

The LVGEA Workforce Blueprint provides indicators for assessing Southern Nevada's progress in solving regional workforce supply issues and improving alignment of regional education and training providers. Many of those indicators also allow for evaluation of the education and workforce component of the CEDS and have been imported here, along with several additional performance measures.

Metric	Data Source
AP participation and test passage rates for CCSD students*	CCSD
Average ACT score of CCSD high schoolers*	CCSD
Number of CCSD high schoolers participating in career technical education (CTE)*	CCSD
CCSD high school graduation rate	CCSD
Percent of CCSD graduates who do not require remediation coursework*	NSHE
Number of postsecondary graduates from Southern Nevada institutions*	NSHE / NPWR
Graduation rates for Southern Nevada higher education institutions	NSHE / NPWR
Percent of recent NSHE graduates employed in Nevada*	NSHE
Number of National Career Readiness Certificate (NCRC) holders*	Workforce Connections / ACT Work Ready Communities
Number of employers participating in NCRC program	Workforce Connections / ACT Work Ready Communities
Number of registered apprenticeships completed*	OWINN RAPIDS
Percent of population 25 years or older holding an associate degree or higher*	U.S. Census Bureau, American Community Survey
Percent of population 25 years or older holding a bachelor's degree or higher*	U.S. Census Bureau, American Community Survey
Employment status by educational attainment for population 25 years or older	U.S. Census Bureau, American Community Survey
Percent of employment in occupations typically requiring a bachelor's degree or higher	Bureau of Labor Statistics, Employment Projections Program, Education and Training Data [Employment

	by occupation data available via BLS Occupational Employment Statistics]
Percent of employment in occupations with tasks less susceptible to automation**	Occupational Information Network (O*NET)* [Employment by occupation data available via BLS Occupational Employment Statistics]
Number of activities promoting entrepreneurship and business education	LVGEA
Number of graduates from Southern Nevada institutions receiving degrees in business and management	NSHE / NPWR

\* Metric also used in LVGEA Workforce Blueprint. Available at <u>https://www.lvgea.org/data-and-research/workforce-blueprint/</u>.

\*\* O\*NET provides extensive data on occupation characteristics (see O\*NET Content Model at <u>https://www.onetcenter.org/content.html</u>), which have been used to evaluate the automatability of occupations based on their distribution of work activities. Further evaluations with methodologies tailored to Southern Nevada could provide new values for this metric.

# **Appendix A. Interviewee and Participant List**

SRI and LVGEA thank each of the interviewees and participants listed below for graciously providing their time to the project. The inclusion of a participant's name on this list in no way signifies their agreement with this report's findings, conclusions, or recommendations. Individuals are listed alphabetically by last name.

Paul Anderson, Boyd Gaming Bill Arent, City of Las Vegas Derek Armstrong, City of Henderson Jayne Backhouse, Barclays U.S. Operations Mark Badain, Raiders Carolyn Barbash, NV Energy Mike Barton, Clark County School District Breanna Bensoua, Las Vegas Global **Economic Alliance** Annie Black, City of Mesquite Mike Bonner, Greenberg Traurig, LLP Michael Brown, Governor's Office of Economic Development Jason Bruckman, Eastridge Workforce Solutions Kerry Bubolz, Vegas Golden Knights Irene Bustamante Adams, NV Workforce Connections John Cannito, PENTA Building Group Nick Clason, Las Vegas Global Economic Alliance Rick Crawford, Green Valley Grocery Mary Croughan, University of Nevada, Las Vegas Michael Cunningham, Bank of Nevada Ivana Cvejic, Renhead

Rebecca Darling, Barrick Gold USA Lisa de Marigny, Omni Limousine / Tango Car Richard Derrick, City of Henderson Greg Diven, OCM-Lee Hecht Harrison John Entsminger, Southern Nevada Water Authority Kenneth Evans, Urban Chamber of Commerce Brian Formisano, Wells Fargo Bank Gina Gavan, City of North Las Vegas Doug Geinzer, Las Vegas HEALS Aviva Gordon, Gordon Law Kellie Graham, Silverton Casino and Hotel Paul Gully, Regional Transportation Commission of Southern Nevada Jeff Hendrickson, University of Phoenix Matt Heyerdahl, Frazier and Deeter, LLC **Derrick Hill, Cox Communications** Dave Johnson, WaterStart Cathy Jones, Sun Commercial Real Estate Justin Jones, Clark County Adam Kilbourn, Black Raven Films Yolanda King, Clark County John Klai, Klai Juba Wald Architects Brian Knudsen, City of Las Vegas

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Carol Kolson, Mesquite Chamber of Melanie Sheldon, Governor's Office of Commerce Economic Development Jill Lagan, Boulder City Chamber of Commerce Les Lee Shell, Clark County Michelle Larime, Regional Transportation Michael Sherwood, City of Las Vegas Commission of Southern Nevada Ryan Smith, City of Las Vegas Rae Lathrop, Regional Transportation Spencer Stewart, Western Governors Commission of Southern Nevada University Nevada John Lee, City of North Las Vegas Michael Sullivan, Amerityre Corporation Clifton Marshall, Airport Concessionaires, LLC Craig von Collenberg, Governor's Office of Guy Martin, Martin-Harris Construction Workforce Innovation Kiernan McManus, Boulder City Michael Walsh, Las Vegas Global Economic Alliance Scott Muelrath, Henderson Chamber of Commerce Shannon Weldon, Hilton Grand Vacations Lori Wilkinson, Brown & Brown Insurance Leslie Mujica, Las Vegas Power Professionals Monica Pappas, Fingerprinting Express Brian Wolf, Manpower Las Vegas Bart Patterson, Nevada State College Clark Wood, U.S. Bank Bob Potts, Governor's Office of Economic Frank Woodbeck, College of Southern Nevada Development Steven Zanella, MGM City Center Flo Rogers, Nevada Public Radio Chris Zunis, Las Vegas Global Economic Brad Schnepf, Marnell Properties Alliance Hena Shakir, JPMorgan Chase

## **Appendix B. Stakeholder Engagement Exercises**

Community participation is a vital part of the CEDS creation process, especially in the crafting of a vision statement and the generation of goals for the region. In addition to interviews with individual community members, several stakeholder engagement sessions were conducted in November 2019 at LVGEA headquarters. These sessions were designed to collect community input on a vision for Southern Nevada and elicit priorities for the CEDS. Each session included a small but diverse group of participants from key stakeholder organizations in the region. Participants were guided through three exercises:

- **1. Visioning Success** Participants were asked to imagine what success looks like for Southern Nevada. Each participant submitted three specific components of this vision that they deemed most important.
- 2. **Priority Goals** Each participant submitted three priority goals for making Southern Nevada the best place to live and do business<sup>17</sup> over the next 5 years. Goals were clustered by similarity and participants discussed the most common goals.
- **3.** Meeting the Needs of a Diverse Population Participants divided into small groups, with each group receiving a "persona"—a hypothetical individual or household representative of a different slice of the region's current or prospective population. Each group considered the potential goals, motivations, and concerns of their persona and determined what Southern Nevada must offer to help meet the needs of the persona.

### Vision & Priority Goals

Stakeholder comments from the first two exercises covered a wide range of topics but, nonetheless, broadly shared desires emerged:

- Education, Training, and Workforce
  - A high-performing education and training system that prepares students for successful careers and delivers a workforce that meets employers' needs
  - Improvements in K-12 and higher education
  - Vocational training opportunities
  - Enhanced methods for connecting job seekers and employers
- Strong Communities
  - o Local and affordable amenities
  - Community-building events
  - Promotion of regional identity and multi-generational attachment
  - Inclusivity of diverse individuals and families
- Entrepreneurship and Business Support
  - Pro-business culture and policies
  - Stronger business collaboration

- o Services that support entrepreneurs
- Transportation
  - Improved public transit
  - o New transportation modes and wider regional connections
  - High-quality infrastructure

#### Technology and Innovation

- An expanded innovation ecosystem with more R&D and attraction of high-tech industries
- A proactive orientation on technology trends such as AI and automation

Individual comments were classified into broad categories and tallied by category. The distribution of stakeholder comments is shown in Figure 10. The relative frequency of these categories provides a useful illustration of community priorities for the Southern Nevada CEDS.

### **Education and Workforce Development Top Stakeholder Priorities**

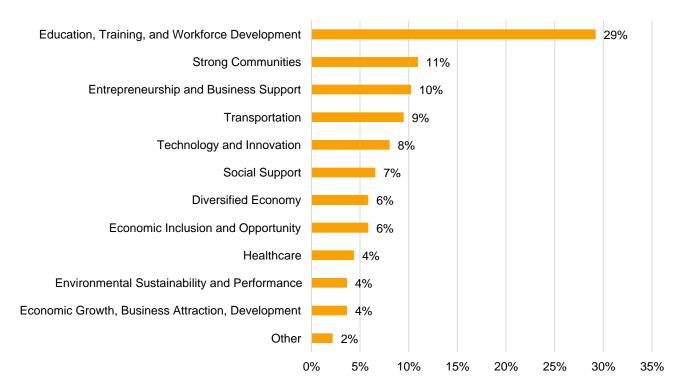


Figure 10. Stakeholder participant comments by category (percent).

### **Meeting the Needs of a Diverse Population**

Southern Nevada is a rapidly growing, diverse region, and it is crucial that its economic strategy align with the aspirations of its diverse population. The third stakeholder exercise was designed to prime participants to consider the needs of different components of the region's population. Participants divided into small groups, with each group receiving a "persona"—a hypothetical individual or household representative of a different slice of the region's current or prospective population.

Five personas were developed, informed by analysis of regional socioeconomic data and interview findings:

- A **dual-income family** considering moving into the region. One spouse, a lawyer, has received a job offer, but the other, a doctor, is still searching and would like to stay employed in his profession. They have two young children in elementary school.
- A **manufacturing worker** who has some work experience in other sectors and joined the workforce right out of high school. He is looking to gain new skills and advance in his career toward a higher wage but is unable to take substantial time away from work for training or school.
- A **retired couple** thinking of relocating to Southern Nevada. They have significant savings but are careful in how they manage their resources. They seek to remain physically and socially active but recognize their needs and health status may change as they age.
- A **recent UNLV graduate** with a degree in a STEM discipline who wants a rewarding career in his field. A first-generation college student, he funded his own education and needs to be financially independent.
- A **small business owner** that provides consulting services to resorts in Las Vegas. She must recruit workers with different skill sets and education levels to meet her clients' needs and expand.

Each group considered the potential goals, motivations, and concerns of its persona and determined what Southern Nevada must offer to help meet the needs of the persona. Needs that are common across multiple personas provide useful indication for what topics warrant greatest attention in the CEDS. High-quality educational opportunities and a capable, trained workforce were, on average, the needs identified most frequently across the personas. Local amenities were also commonly cited, followed by affordable housing and cost of living, access to quality healthcare, and transportation.

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# **Appendix C. Detailed SWOT Analysis**

The ability to foresee change and analyze current capacity to handle change not only increases the resiliency of an organization during times of economic turmoil, but also assists an organization in capitalizing on opportunities during times of growth. In the 1960s and 1970s, a team of researchers at SRI undertook the monumental effort of creating a blueprint for this process. In order to create this guide, researchers surveyed thousands of organizations and executives to best understand how organizations were managing perceived changes to their industries, and how change management could be improved. Their findings led to what eventually came to be known as the SWOT analysis.

Strength refers to what is satisfactory in the present (internal).

Weakness refers to what is currently unsatisfactory (internal).

**O**pportunity is an emerging trend that presents a chance for growth (external).

Threat is an emerging trend that presents an obstacle for growth (external).

A SWOT analysis enables organizations and regions to assess their current capabilities and understand how to work with them in order to navigate future uncertainty. This powerful analysis serves as the basis for strategy and highlights sources of strength on which to rely, weakness that may be addressed, opportunities to be realized, and dangers and difficulties to be avoided or addressed.

The SWOT analysis in this section is an in-depth examination of Southern Nevada's regional strengths, weaknesses, opportunities, and threats. The SWOT is a critical part of the CEDS and is required by EDA as a component of the document.<sup>18</sup> The SWOT analysis illuminates regional vulnerabilities to economic and environmental shocks and helps guide subsequent economic development strategy toward enhanced resiliency. The SWOT analysis synthesizes stakeholder interview and workshop input with a detailed review of social, economic, education, industry, and environmental data relevant to the region's economic future. Our key findings are summarized on the following page.

### Strengths

### Physical Infrastructure

### Natural Resources and Environment

Southern Nevada possesses a significant amount of undeveloped land with the potential for future development.<sup>19</sup> In addition to its potential for growth for an increasing population, the natural environment of Southern Nevada appeals to many outdoor enthusiasts, as well as renewable technology companies that seek to harness the region's abundant sunshine (on average, sunshine occurs for at least 80% of the year in Southern Nevada)<sup>20</sup> to develop new solar power technologies. According to the National Renewable Energy Laboratory (NREL), Southern Nevada has some of the highest solar energy technology potential in the nation. Southern Nevada has already begun to capitalize on this natural advantage, ranking fourth in the nation for cumulative installed solar electricity capacity (3,500 megawatts).<sup>21,22</sup>

Southern Nevada's desert climate has made water a precious and limited resource in the region, and its conservation has been a top priority for decisionmakers. Strong, coordinated efforts among the region's stakeholders have made Southern Nevada a model for water management and one of the most water-secure metro areas in the Southwest. The Southern Nevada Water Authority (SNWA), created in 1991, has been instrumental in managing the region's water resources, releasing comprehensive water resource plans and budgets that make effective use of the limited resources available. Through its conservation programs, the SNWA has reduced per capita water use by 52% between 2002 and 2019, despite the net addition of nearly 730,000 new residents to the region over that time; SNWA aims to reduce consumption from 127 gallons per capita per day (GPCD) in 2017 to 105 GPCD by 2035.<sup>23</sup> Specific policies that have aided water conservation include the banning of front lawns in new construction, and the payments to existing residents to remove their lawns and replace them with more drought-tolerant landscaping.<sup>24,25</sup>

### Transportation

Geographic connectivity remains a strength for Southern Nevada. The communities of Clark County are well-served by McCarran International Airport, which is the nation's eighth busiest airport in terms of passenger traffic.<sup>26</sup> In addition to numerous direct flights to domestic destinations, McCarran has about 30 direct flights to and from international destinations in 13 different countries.<sup>27</sup> In 2019, McCarran International broke its all-time record, serving over 50 million passengers.<sup>28</sup>

The Regional Transportation Commission of Southern Nevada (RTC) has joined the Complete Streets Initiative, which aims to design roads that are safe for all users, including car drivers, transit riders, pedestrians, and bicyclists.<sup>29</sup> Projects within the initiative intend to make alternative forms of transportation other than driving more attractive and feasible for regional residents, all the while increasing residents' physical activity levels and reducing the region's emissions. Complete Streets projects, as well as similar projects, have directly attributed to Las Vegas achieving Silver Bicycle Friendly Community status from the League of American Bicyclists; by 2018, the city had increased the number of bike lanes and trails to more than 465 miles, a significant increase from the 125 miles the city had in 2006.<sup>30</sup>

Despite the region's population boom, workers in Southern Nevada continue to experience comparatively short commutes. Average travel time to work in the Las Vegas metro area is 25.2 minutes, lower than the national average (26.9) and most peer regions (Table 5). Additionally, the rapid growth seen in Southern Nevada in recent decades has been accompanied by a significant

number of infrastructure improvement projects, leaving the region with a relatively modern transportation infrastructure network.<sup>31</sup>

### Workers in Southern Nevada Enjoy Shorter Commutes

Table 5: Average One-Way Commute Times for Peer Metro Regions, 2019. Source: American Community Survey 5-year Estimates, U.S. Census Bureau.

Metropolitan Area	Average One-Way Commute Time (minutes)
Salt Lake City, UT	22.7
Albuquerque, NM	23.8
Colorado Springs, CO	24.0
Las Vegas-Henderson-Paradise, NV	25.2
Phoenix-Mesa-Scottsdale, AZ	26.4
U.S. Average	26.9
Portland-Vancouver-Hillsboro, OR-WA	27.1
Austin-Round Rock, TX	27.1
SacramentoRosevilleArden-Arcade, CA	27.2
Denver-Aurora-Lakewood, CO	28.0
Orlando-Kissimmee-Sanford, FL	29.0

Note: One-way commute time data availability varies by metro area. Sacramento—Roseville—Arden-Arcade, CA, Austin-Round Rock, TX, and Phoenix-Mesa-Scottsdale, AZ data are only available for 2018. ACS Five-Year Estimates for 2018 use data from 2014-2018. ACS Five-Year estimates for 2019 use data from 2015-2019.

### Broadband

In addition to its extensive transportation connections, Southern Nevada maintains strong broadband connectivity. According to the Federal Communications Commission (FCC), broadband availability refers to a population's ability to access broadband speeds of at least 25 megabits per second (Mbps) for downloading and 3 Mbps for uploading.<sup>32</sup> Using these metrics, residents of Clark County are exceptionally well-connected, with 99% of residents having access to these speeds through at least three service providers and 100% of residents having access through at least two service providers. This is above the national average, with 95% of all Americans having access through at least three service providers.<sup>33</sup> That said, the presence of multiple broadband providers in Southern Nevada has not translated into universal internet service. According to the U.S. Census Bureau, 17% of households in Clark County—including more than one-third of households with less than \$20,000 in annual income—reported not having an Internet subscription in 2019.<sup>34</sup> Recognizing the importance of internet access to economic opportunity, Clark County leaders have launched efforts to address this digital divide.<sup>35</sup>

Broadband connectivity is important for a region's economic growth and development as it allows communities to participate in local, regional, national, and international value chains. This connectivity is important for the communities of Southern Nevada, which are increasingly the preferred choice for large-scale data centers, such as Switch. Maintaining strong, leading-edge connectivity will continue to be important for the region as its economy further expands into data-heavy sectors and industries.

### Housing

Since the Great Recession, the Las Vegas housing market has shown strong signs of recovery. Compared to other regions in the state as well as neighboring states, the Las Vegas housing market remains relatively affordable (*Table* 6). Similar to national trends, however, affordability has gradually

declined in recent years, with the housing affordability index (HAI) for Las Vegas falling nearly 15% from 140.6 (2017) to 120.0 (2018).<sup>36</sup> Among the selected peer metropolitan areas, housing in Las Vegas remains competitively affordable.

### Housing Remains Affordable in the Las Vegas Metro Region

Table 6: Housing Affordability Index of Las Vegas and Peer Regions, 2018. Source: National Association of Realtors.

Metropolitan Area	Housing Affordability Index (HAI)	Percent Change 2017-2018
Albuquerque, NM	162.4	-9.3
Austin-Round Rock, TX	152.6	-9.2
Phoenix-Mesa-Scottsdale, AZ	141.2	-12.1
Salt Lake City, UT	129.3	-10.4
Colorado Springs, CO	128.1	-13.3
Orlando-Kissimmee-Sanford, FL	124.1	-12.4
Las Vegas-Henderson-Paradise, NV	120.0	-14.6
SacramentoRosevilleArden-Arcade, CA	116.2	-10.5
Portland-Vancouver-Hillsboro, OR-WA	114.0	-7.3
Denver-Aurora-Lakewood, CO	109.2	-11.1

### Social Infrastructure

#### Recreation

Las Vegas is a global tourist destination and is often regarded as the entertainment capital of the United States. This status is largely due to the presence of the gaming and tourism industries in Southern Nevada's economy. The city boasts over 150,000 hotel rooms and more than 100 casinos, which offer world-renowned shows, dining, and other entertainment. Additionally, Las Vegas is host to many global conferences and trade shows, such as the Consumer Electronics Show (CES), the Global Gaming Expo (G2E), and the World of Concrete. In 2015, conventions and conferences in Las Vegas brought five million attendees to the city, injecting an estimated \$50 billion into the Southern Nevada economy.<sup>37</sup>

Southern Nevada has built upon its strengths in the entertainment industry as it pursues the goal of becoming the sports and entertainment capital of the United States. Future venues, such as the Las Vegas Stadium, the MSG Sphere at the Venetian, and the Las Vegas Ballpark, promise to bring additional entertainment options to the region's residents and visitors. The existing and new venues are expected to have seating capacity for over 350,000 spectators.<sup>38</sup>

In addition to indoor entertainment, Southern Nevada boasts many outdoor recreation attractions, such as Lake Mead, Red Rock Canyon, and Mount Charleston, which provide year-round recreation opportunities. Recently, there also has been significant growth in professional sports in Southern Nevada, with new teams being established or relocating to the area, most prominently the Golden Knights (NHL), Raiders (NFL), Aces (WNBA), Lights (USL), and Aviators (MiLB). Regional professional sports teams serve as additional attractions for visitors while also providing long-term residents with an increased sense of community.

### Human Capital Development and Retention

### Education

With a population of 362,000 students, the Clark County School District (CCSD) is the 5<sup>th</sup> largest school district in the country. CCSD serves the Las Vegas metropolitan area, which includes cities

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and suburbs as well as rural sections of Clark County. The school district recently adopted the Focus 2024 strategic plan, which aims to bring K-12 education in Clark County in line with the high-skills needs of Nevada employers.<sup>39</sup> The district plans to make data on achievement, access to specialized programs, enrollment, outcomes, and discipline by demographic group readily available to build credibility in the community. By closely following the strategic plan, CCSD hopes to avoid mission creep, meet business and operational goals, and maintain sound fiscal management of limited resources.

The University of Nevada, Las Vegas (UNLV) has recently been ranked as an R1 research university, indicating that it conducts a "very high" degree of academic research, and it aims to be a "top tier" university nationwide by 2025.<sup>40</sup> UNLV joins 129 other U.S. universities ranked as R1, making it one of the nation's most research-intensive institutions. UNLV has been recognized as having the world's top hospitality and leisure school; the William F. Harrah College of Hospitality was ranked number one in the world in 2017 by QS World University Rankings.<sup>41</sup> This makes Las Vegas one of the world's preeminent destinations for an education in hospitality management.

Southern Nevada is served by other higher education institutions as well, including the College of Southern Nevada (CSN) and Nevada State College (NSC), which play important roles in developing skilled workers for the region's industries. For example, CSN has been particularly adept at working with industry to develop a labor pool that meets the needs of new and emerging industries. CSN's Division of Workforce and Economic Development has created workforce development programs focusing on healthcare, manufacturing, and coding/app development. This provides students who do not intend to pursue a four-year degree with critical training in the region's growing industries.

### Attraction and Retention of a Skilled Workforce

Southern Nevada's entertainment and recreation assets have broad appeal, providing the region with a significant "pull" factor to attract workers. Likewise, the many conferences and conventions held in Las Vegas every year bring in many skilled workers, exposing them to the region's offerings. The region's ample business and recreation opportunities have fueled a high level of in-migration in Southern Nevada, as well as a notable increase in working-age population (Table 10). Migration brings to the region individuals with diverse backgrounds, skills, and entrepreneurial pursuits, adding to the region's overall ability to meet the needs of nascent and growing industries.

### Workforce Development Programs

Southern Nevada's workforce development programs are found predominantly at the region's higher education institutions, though the Clark County School District (CCSD) has also developed career and technical education (CTE) pathways. CCSD offers seven vocational pathways: agriculture and natural resources, business and marketing, education, hospitality and human services, health science and public safety, information and media technologies, and skilled and technical sciences. Over 65,000 CCSD students participate in CTE courses, and the average CCSD high school offers over 9 CTE program offerings. In addition to vocational training, CCSD has seen a remarkable increase in the number of students enrolling in dual-enrollment courses, in which they receive high school and college-level credit; over the past three years, enrollment in dual-enrollment courses has increased over 420%.<sup>42</sup>

Education institutions in Southern Nevada have connected with industries in the region to develop programs and curricula that align with their workforce needs. For example, CSN has partnered with Apple to teach coding and app development to CSN students, increasing the marketability of students who complete the program to technology firms in Southern Nevada. Alongside its traditional degree programs, CSN offers non-credentialed, industry-aligned continuing education programs for in-demand occupations that fall in target industries. NSC has also begun the process of re-aligning

curricula with target industries and has launched several new programs, with plans to create a data informatics program.<sup>43</sup>

UNLV's College of Hospitality offers non-degree-based courses for professional development through the Sands Center for Professional Development, and its "How Vegas Does Vegas" program connects students with behind-the-scenes tours of major hospitality players in the Las Vegas market and provides training in topically-relevant areas such as esports and gaming. Additionally, the new Black Fire Innovation incubator, a partnership between UNLV and Caesars Entertainment, promises to give students valuable work experience while enhancing university-industry collaboration and testing of new technologies.<sup>44,45</sup>

Other education institutions, including the University of Phoenix, Roseman University, and Touro University Nevada, have begun offering workforce development opportunities aligned with the region's targets and needs, such as healthcare. Likewise, non-academic institutions, such as the United Way of Southern Nevada (UWSN) and the Vegas Broadcasting Service, now offer non-degree training programs to secure workforce pipelines for needed occupations.<sup>46</sup>

Through this expanding set of education and training opportunities, Southern Nevada has bolstered its capacity to train a workforce equipped for in-demand careers in strategically valuable industries. The ACT WorkKeys assessment measures the hard and soft skills, such as critical thinking and problem solving, of a region's workforce and certifies the region's ability to meet the needs of industry. Clark County is not only the first county in Nevada to gain the ACT Work Ready Community distinction, but it is also the largest county-based certified community in the United States.<sup>47,48</sup>

### **Business and Industrial Development**

Southern Nevada's economic strengths have historically been in the tourism, gaming, and entertainment industry. While the importance of this industry to the region remains high, the shock of the Great Recession, accompanied by Southern Nevada's slow recovery, encouraged many local governments and LVGEA to pursue relationships with businesses in sectors less susceptible to boom-bust economic cycles. As a result, Southern Nevada has observed growth in many higher skill, higher wage industries, such as autonomous systems and logistics, manufacturing, and supply chain management. Growth in non-boom-bust industries increases the resiliency of Southern Nevada's economy in the face of future recessions.

Local governments have been able to attract these firms due to the region's reputation for ease of doing business. Low taxes and accessibility to public officials have made Southern Nevada an attractive destination for many companies and industries.

The regional development authority model, as managed by LVGEA in Southern Nevada, has been successful in boosting business expansion and community engagement. In 2018, LVGEA and its regional partners facilitated business expansions and relocations projected to lead to nearly 4,400 jobs over the next five years.<sup>49</sup> LVGEA's Board of Directors, known as the "LVGEA 50," is the largest business board of its kind in Nevada, signaling a high degree of community commitment and cooperation in economic development. LVGEA has achieved designation as an Accredited Economic Development Organization by the International Economic Development Council (IEDC), placing it among an elite group of high-performing and trusted economic development organizations.<sup>50</sup>

### Innovation

Southern Nevada's strong entrepreneurial spirit and overall business-friendly environment provide a robust foundation for regional innovation efforts. UNLV's recent attainment of Carnegie R1 (very high research activity) status and its ongoing Top Tier Initiative signify progress in and ongoing commitment to expanding local university research capabilities.<sup>51</sup>

Overall levels of R&D funding and early-stage investment in technology companies in the region remain low, but there are a variety of institutions supporting innovation and entrepreneurship in the greater Las Vegas area. For example, UNLV hosts the Troesh Center for Entrepreneurship and Innovation and the Rebel Venture Fund, a student-led venture capital fund. Battle Borne Venture, Nevada's state venture capital program, has made numerous investments in Las Vegas area companies. The International Innovation Center @ Vegas (IIC@V) assists companies with developing and testing technologies that are specifically aligned with the City of Las Vegas' innovation and smart city priorities. The Innevation Center, created by Switch Founder and CEO Rob Roy, is a 65,000 square foot collaborative workspace and community event venue designed to support Nevada's emerging innovation-based economy. StartUpNV, a business incubator and accelerator program located at the Innevation Center, is launching the Southern Nevada Angel Conference Seed Fund with funding from the U.S. Economic Development Administration (EDA). StartUpNV's upcoming Southern Nevada Angel Conference aims to educate local investors, help founders with pitch techniques, and assist in matchmaking between investors and startups.<sup>52</sup>

Two regional innovation strengths to emerge in recent years are unmanned aerial systems (UAS) and data centers. Southern Nevada is home to significant military installations, including Nellis Air Force Base, and has seen early successes in the commercial UAS sector.<sup>53</sup> The Las Vegas-based Nevada Institute for Autonomous Systems, a non-profit entity supported by the Governor's Office of Economic Development (GOED), is one of six official UAS test sites in the nation supporting safe integration of UAS into the national airspace.

Extensive broadband connectivity and a climate with minimal natural disasters make Southern Nevada an ideal location for data centers. The development of the Switch campus in Las Vegas has been a visible sign of the local growth of this sector. The recent groundbreaking of a \$600 million Google data center in Henderson is another high-profile example of Southern Nevada's emerging innovation economy.<sup>54</sup>

### Weaknesses

### Physical Infrastructure

### Natural Resources and Environment

While Southern Nevada is abundant in undeveloped land, the Federal Bureau of Land Management (BLM) oversees 57% of the land surrounding Las Vegas and its suburbs. Though the BLM has historically cooperated with communities in developing federal land to accommodate regional growth, federal ownership adds a degree of uncertainty for many developments while inflating the cost for future development.<sup>55</sup> Extensive federal land ownership also results in a limited supply of industrial parcels that are ready-to-build for companies moving to the region. For many relocating companies, the available land lacks the infrastructure that their operations require, which can significantly inflate the costs of industrial development, especially when compared to other industrial areas in Nevada, such as the Tahoe-Reno Industrial Center.

Additionally, as Southern Nevada is a desert region, water is a scarce natural resource. Southern Nevada is heavily dependent upon the Colorado River and Lake Mead for its water; these sources provide 90% of the region's overall water supply.<sup>56</sup> These resources are shared with many western states, as well as areas of Mexico, which makes Southern Nevada dependent upon the conservation efforts of many other actors to achieve sustained water security.

### Transportation

Southern Nevada has made significant improvements in much of its infrastructure and roadways, but deployment of public transportation in the region has been limited. The development of a light rail system through central Las Vegas has received public support but has not been pursued. Instead, public officials opted to increase the number of buses, citing the inflexibility of light rail systems to accommodate changing routes and traffic patterns, as well as the much higher cost of light rail systems as opposed to additional buses.<sup>57</sup> This has resulted in Las Vegas being one of the largest cities in the western United States to lack rail-based options; after the opening of new subway stations in Los Angeles, downtown Las Vegas will be the densest urban space in the nation that lacks rail-based transit.<sup>58</sup> Additionally, excluding the four-mile monorail located on the Strip, Las Vegas is one of the only cities among its peers that lacks a light rail option for regional commuters, in addition to Albuquerque, NM and Colorado Springs, CO. The lack of an extensive intermodal transportation system with plentiful rail and bus routes for commuters will likely hinder Southern Nevada's capacity to meet the needs of a rapidly expanding population.

### Social Infrastructure

### Health

Southern Nevada has struggled to attract medical professionals to the region. UNLV has established a medical school to serve Southern Nevada, but without plentiful residency options for medical students, it is likely the region will continue to suffer a shortage of trained medical professionals.<sup>59</sup> Similarly, a disproportionately high number of uninsured individuals in Clark County (22%), compared to state (19%) and national (15%) levels, incentivizes medical professionals to enter other markets where individuals are better able to afford medical services (Table 7).<sup>60</sup>

### Southern Nevada's Population Struggles with Healthcare Access

Table 7: Healthcare Indicators for Clark County, Nevada, and the United States. Sources: Southern Nevada Health District, ImpactNV

	Percent of Adult Population Uninsured (%) (2017)	Percent of Population without a Personal Healthcare Provider (%) (2017)	Number of Medical Professionals per 100,000 Population (2016)
Clark County	21.55	36.20	237
Nevada	19.42	33.75	246
United States	14.73	22.45	288

In a community health needs assessment, the Southern Nevada Health District (SNHD) identified three primary barriers to healthcare for residents of Southern Nevada: cost of care; lack of insurance; and lack of available medical providers, resulting in long wait times at the office and when scheduling future appointments.<sup>61</sup> While a little more than three quarters of Clark County's adult population is insured, SNHD's assessment found that both those with and without insurance find the relatively high cost of healthcare and the lack of available medical providers to be significant hindrances to accessing medical services. Likewise, the geographic dispersion of providers throughout the region makes it difficult for those without personal transportation to access general practitioners as well as specialists. Some participants of SNHD's assessment suggested the development of healthcare clinics that house general practitioners, specialists, mental health professionals, dentists, and social services all at one location. Doing so would greatly increase the accessibility of the region's medical providers.<sup>62</sup>

### Safety

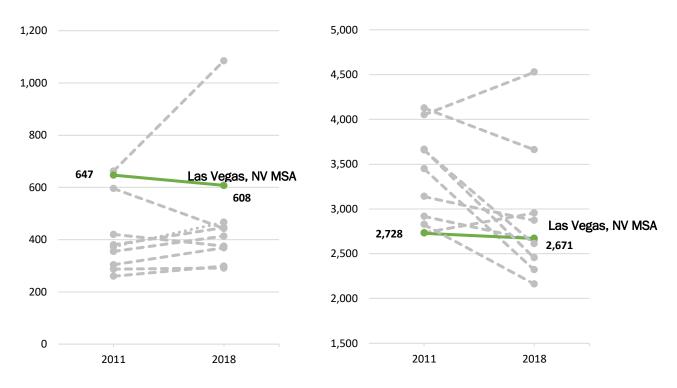
According to the Federal Bureau of Investigation (FBI), between 2011 and 2018 the Las Vegas metro area experienced a decrease in the rate of both violent crime (6%) and property crime (2%). Despite this improvement, the Las Vegas metro area maintains the second highest violent crime rate among peer regions, behind only Albuquerque, NM (Figure 12). Additionally, analysis of more recent years indicates a slight increase in the violent crime rate in the Las Vegas area, rising over 2.5% between 2017 and 2018.<sup>63</sup>

Southern Nevada has also experienced a decrease in the property crime rate, but most peer regions have witnessed greater declines. Las Vegas had the lowest property crime rate among peer regions in 2011, but had risen to the fifth lowest by 2018 (Figure 11). In summary, although crime rates have fallen over the last decade in Las Vegas, the region's relative standing among peer metros has not improved.

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### Crime in Las Vegas Has Fallen but Performance is Mixed Compared to Peer Metros

Figure 12. Violent Crime Rates for Las Vegas and Peer Metropolitan Areas. Source: Federal Bureau of Investigation. Figure 11. Property Crime Rates for Las Vegas and Peer Metropolitan Areas. Source: Federal Bureau of Investigation.



**Note:** These graphics were constructed using data from the Federal Bureau of Investigation's Uniform Crime Reporting (UCR) statistics database. The data used represent violent and property crime data for metropolitan statistical areas (MSAs). For Southern Nevada, this includes the city of Las Vegas, Henderson, and the remaining residents of Clark County. The rates are calculated based upon the total population of the MSA, which for Las Vegas was roughly 2.1 million in 2011 and 2.2 million in 2018. The property crime rate for Las Vegas, NV MSA for 2018 was not available, so the 2017 statistic has been used.

Southern Nevada, however, has been proactive in addressing the crime in the region, evidenced by the recent removal of the 2025 sunsetting of the "More Cops" sales tax, which funds increased officer hiring.<sup>64</sup> In addition to more hiring, partnerships between community members and law enforcement, as well as between the region's many law enforcement jurisdictions, will aid in creating a safer community.<sup>65</sup>

### Human Capital Development and Retention

### Education

Southern Nevada's residents are served by the nation's fifth largest school district, Clark County School District (CCSD). CCSD is responsible for 75% of the state's K-12 school-going population, and nearly 77% of the district's student body is from a minority background, making CCSD a minority-majority district. The move toward a minority-majority district follows national trends; in 2014, for the first time, the U.S. public K-12 education system became minority-majority, with minorities accounting for just over 50% of total public school enrollment.<sup>66</sup> It is important as minority enrollment increases in public school districts that curricula and programs reflect the needs and capabilities of the majority of students. According to the Annie E. Casey Foundation, adopting certain initiatives, such as expanded English literacy programs in elementary school, and working harder to account for social factors that are outside the educators' control, can boost student achievement in minority-majority districts like CCSD.<sup>67</sup>

Some stakeholders indicated that CCSD has increased the number of services offered to minority and disadvantaged students; for example, 67% of CCSD students are now on free or reduced lunch plans. However, the level of support required to serve disadvantaged students continues to increase throughout the district and may put strains on CCSD and social services organizations. Moreover, funding remains constrained for CCSD, a concern frequently expressed by education and workforce professionals in the region. CCSD spends comparatively less on a per pupil basis than other major school systems: out of the 100 largest elementary and secondary school systems in the United States, Clark County is 75th, reporting \$8,973 in spending per pupil.<sup>68</sup>

CCSD has managed to improve student achievement on many fronts, including increasing graduation rates, standardized test scores, and CTE enrollment. For example, the high school graduation rate surpassed 85% for the first time in 2019 and remains higher than the state's rate (83%). However, despite increases in recent years, CCSD has continued to struggle with student performance on standardized tests. Average ACT scores for CCSD students reached 17.54 in 2019, slightly below the state average (17.66) and notably below the national average (20.8).<sup>69,70</sup> Additionally, slightly less than half of CCSD's K-12 students scored as proficient on the national English language arts standards, and even fewer (42% of elementary, 31% of middle, and 25% of high school students) ranked as proficient in mathematics.<sup>71</sup>

Ultimately, these factors have led to a slightly-below-average level of high school degree attainment in Southern Nevada (*Table 8*). Below average achievement in K-12 education can also affect the region's higher education attainment levels, especially given that at UNLV, the region's premier university, nearly 85% of the student body comes from within the state.<sup>72</sup> This below-average achievement is reflected in the large number of local students that are required to take remedial classes before enrolling in university-level courses.

#### Education Achievement in Clark County Remains Below State and National Averages

Table 8: Education Achievement Comparison of Clark County, Nevada, and the United States, 2019. Source: American Community Survey, U.S. Census Bureau.

	High school or higher (%)	High School Graduate Average Earnings	Bachelor's or higher (%)	Bachelor's Graduate Average Earnings
Clark County	86.1	\$31,749	24.5	\$49,337
Nevada	86.7	\$32,067	24.7	\$49,770
United States	88.0	\$31,264	32.1	\$54,925

The wage premium for postsecondary education in Southern Nevada is comparatively small relative to the rest of the nation, which can discourage students from pursuing education beyond high school. Although individuals can still succeed in the labor force without a 4-year degree, Southern Nevada's lack of highly educated workers, especially STEM workers essential to the region's high-tech target industries, may hamper its economic development. Nevada has the lowest portion of bachelor's degree holders in the labor force of any state in the country, and also ranks near the bottom in the share of individuals in science and engineering (S&E) occupations.<sup>73</sup> Furthermore, regional stakeholders consistently pointed to a limited workforce pipeline for high-tech sectors, which is borne out in the data. Nevada's development of new high-skill workers, as measured by bachelor's degree awards in science and engineering relative to the state's 18–24-year-old population, continues to fall far short of the national average.<sup>74</sup>

### Attraction and Retention of a Skilled Workforce

The historical dominance of tourism, gaming, and entertainment in the local economy of Southern Nevada has limited the extent to which the region's workforce has diversified. According to a study by the Las Vegas Convention and Visitors Authority (LVCVA), in 2017 30% of Southern Nevada's workforce was employed by the tourism industry, ranking it as the most tourism-dependent workforce in the United States. Additionally, 22% of wages earned in the region are sourced from the tourism sector, the largest share for a metropolitan area in the United States.<sup>75</sup> These numbers have not changed significantly since the beginning of the decade, at which time 29% (2009) of the region's workforce was employed in the tourism sector and 22% (2007) of wages were sourced from the sector.<sup>76</sup>

In October 2019, LVGEA released its Workforce Blueprint 2.0 report, which identified the top indemand occupations throughout Southern Nevada. For all but twelve of the top 50, Southern Nevada recorded a deficit in supply; the region did not record a surplus for any of the top ten, and only for two of the top 50. This indicates a significant unmet need for both home-grown talent and the attraction of workers from other regions.<sup>77</sup>

Highly-educated couples considering relocation to Southern Nevada have encountered difficulty in finding jobs for both individuals. The relative lack of jobs requiring advanced degrees and in high-technology fields means that it can be challenging for certain couples to simultaneously find work in their fields of training. This "trailing spouse" problem, in which the inability of both spouses to find employment in their desired industries prevents the entire household from relocating to the region, can undermine Southern Nevada's attempts to diversify its workforce.

### Workforce Development Programs

Southern Nevada has had difficulties in developing a workforce tightly aligned with the needs of new and emerging industries. UNLV, the region's largest 4-year higher education institution, has continued to play to its strengths in hospitality and gaming; while this has resulted in one of the world's highest ranked hospitality schools, it has also led to the underdevelopment of other subject areas that could attract firms in industries other than hospitality and gaming. For example, rather than going to the region's education institutions for skilled workers, stakeholders report that many manufacturing firms have taken to training employees in-house. Low confidence in the region's labor

pool and the education institutions that train them prevents many firms and industries from successfully establishing in Southern Nevada.

### **Business and Industrial Development**

Southern Nevada has made significant progress in diversifying its economy since the Great Recession. The region's Hachman Index, a measure of economic diversity, has continued to increase since 2012. Employment in Southern Nevada has surpassed pre-recession levels, driven by job growth in education and health services (32,600) and trade, transportation, and utilities (19,100).<sup>78</sup> While this represents solid growth in emerging industries, Southern Nevada's Hachman Index score remains far below nearly all major metro areas in the western United States. Cities including Phoenix, Denver, Portland, Sacramento, Salt Lake City, and Albuquerque each scored above 0.91, while Las Vegas scored 0.68 in 2016.<sup>79</sup>

Even with higher job creation in non-tourism industries, Southern Nevada's economy remains uniquely dependent on tourism. According to a 2017 LVCVA study comparing Southern Nevada with other major tourist destinations in the United States, roughly 20% of Southern Nevada's GDP comes from the tourism industry, ranking it the most tourism-dependent city in the United States; the average for all major U.S. tourist destinations is 6% of GDP. <sup>80</sup> Comparison to a similar study in 2010 indicates that Southern Nevada's economic reliance on tourism has not changed meaningfully over the last decade.<sup>81</sup> Dependence upon industries that are driven by consumer spending and disposable income, such as tourism and gaming, limited Southern Nevada's economic resilience in the event of future recessions.

### Governance

Nevada's reputation for "small state" government and greater accessibility of decisionmakers has been advantageous in driving businesses to relocate to the state. This accessibility is seen at both the state and local level; however, in Southern Nevada, the diversity of communities, ranging from a large urban core in Las Vegas to smaller suburban and rural communities, has led to a coordination challenge when recruiting and retaining companies and talent to the region. For local economic development to be successful and sustainable into the future, coordination needs to happen at two levels: coordination between the local governments within a region, and coordination between local governments and state-wide development authorities. LVGEA has played a role in both levels of coordination.

Within Southern Nevada, local governments have had success in recruiting firms and industries to their respective jurisdictions; however, it has been a challenge to steer the focus of the local governments toward a regional perspective. A result of this dynamic is the perceived competition between local governments within the region to attract high-value firms to their specific jurisdiction, rather than using the collective assets of Southern Nevada, spread throughout the various jurisdictions, as a reason to relocate to the region. LVGEA has provided a forum for the discussion of regional challenges and the development of regional perspectives, but some stakeholders have indicated that there is a need for improved coordination between the individual local governments and LVGEA.

### Innovation

Southern Nevada's innovation ecosystem is in many respects still in an early stage of development. As discussed in the Economic Assessment, resources for science, technology, and innovation are limited, as is technology transfer activity at UNLV, the region's largest research university. Preliminary conversations with stakeholders suggest that investor and mentorship networks for technologyfocused startups are relatively undeveloped compared to other metro areas in the country.

### **Opportunities**

### **Physical Infrastructure**

### Natural Resources and Environment

Southern Nevada's arid climate has pushed the region to take creative approaches to water conservation and resource management. The technological and policy expertise that Southern Nevadans have acquired in this domain can help support regional economic development and resiliency in the face of a changing climate and prolonged water shortages. WaterStart, a nonprofit organization formed by state and local authorities in conjunction with the University of Nevada and private firms, helps articulate shared challenges among the region's water consumers and utilities, and connects them to innovative companies with novel solutions.<sup>82</sup> Many of these new technologies have been implemented at the major resorts and casinos located throughout the region and brought new firms to Southern Nevada, such as the Australian firms RedEye and STAR Water Solutions.<sup>83</sup> WaterStart thus plays a role in optimizing Southern Nevada's water resources, but also broadly contributing to the region's emerging reputation as a global leader in water management.

In its recent land proposal, known as the Southern Nevada Economic Development and Conservation Act, Clark County identified over 56,000 acres of BLM land that, upon congressional approval, would be opened for further development in the Las Vegas Valley. The proposal also includes the designation of over 130,000 acres as off-highway vehicle recreation areas and bars any further development in areas adjacent to Red Rock Canyon National Conservation Area. This proposal represents a significant opportunity to meet the demands of a rapidly growing population; however, conservationists have warned of possible negative effects of further expansion, particularly threats to native plant species.<sup>84,85</sup>

### Transportation

Opportunities remain for Southern Nevada to further develop its inter- and intra-regional transportation networks, with the region supporting innovative transportation projects in various stages of development. The development of a high-speed rail (HSR) line between Southern Nevada and the greater Los Angeles metropolitan area has reached the financing and design stages, with the potential to connect more than 22 million people through a 1.5-hour train ride, and generate more than \$2 billion for the local economy.<sup>86</sup> To accompany the expansion of the Las Vegas Convention Center, LVCVA awarded a \$48.6M contract to the Boring Company for the construction of a 0.83-mile, three station transit system. Upon completion, the system is expected to move 4,400 passengers per hour between the various sections of the center at speeds up to 150 miles per hour.<sup>87</sup> If successful, there is an opportunity to expand this system to other areas of Las Vegas, improving connections between major attractions and transportation hubs, such as McCarran International Airport and the Strip.

Significant developments in air and road transportation infrastructure bring even more opportunities for economic growth and tourism. The expansion of I-11 from Southern Nevada to I-80 in Reno promises to forge stronger ties between Northern and Southern Nevada. Within Southern Nevada, the continued expansion of I-15 will reduce travel times in some of the region's most congested areas and increase the region's ability to handle additional commercial traffic. In addition, the continued growth of passenger travel at McCarran International Airport—which served a record 50 million passengers in 2019—further exposes the Southern Nevada market to domestic and international audiences. For instance, the Federal Aviation Administration (FAA) is currently reviewing the addition of a non-stop flight from Las Vegas to Tokyo which, if conducted daily, could amount to an economic impact of over \$140 million for the region.<sup>88</sup>

### Housing

As the cost of living continues to climb in neighboring regions, particularly in California and other coastal states, Southern Nevada's attractiveness to businesses, individuals, and households grows. Though affordability in Southern Nevada has declined in recent years, in line with national trends, the supply of new housing has generally adjusted to reflect the needs of lower- and middle-income buyers. The number of detached single-family homes being built in Las Vegas has fallen by 6% between 2018 and 2019, while the number of new attached units increased by 77% during the same time period. Attached units now account for 14% of all new residential buildings in the Las Vegas area, which is a significant increase over historical trends; in 2017, attached units accounted for less than 2% of the market.<sup>89</sup>

The shift to lower-cost, higher-density housing represents an opportunity for Southern Nevada to market its relative affordability compared to its peer regions and coastal neighbors. More affordable housing better enables Southern Nevada to lure people and businesses to the region, increasing the pool of skilled young workers in the region's workforce.

### Social Infrastructure

### Recreation

Southern Nevada has plentiful outdoor recreational opportunities and a strong, dynamic tourism and entertainment industry that continues to innovate and diversify its many attractions. It has made major advances in developing a cluster of professional sports teams and building out its spectator sports venues. Finally, Las Vegas' existing strengths make it poised to capitalize on the emerging phenomenon of esports. Collectively, these trends mean that Las Vegas has the potential to achieve international recognition as the sports and entertainment capital of the world.

LVGEA's "Vegas: Here, You Can" initiative aims to address negative perceptions about life in Las Vegas (for example, lack of cultural assets and family-friendly communities), by soliciting residents to share their positive experiences as residents and business owners in Southern Nevada. The initiative helps to showcase the recreational opportunities available to locals outside of the entertainment industry, such as the vast amounts of outdoor activities within a short drive of the city center.<sup>90</sup> Some stakeholders indicated the initiative would have greater buy-in from regional participants if a series of clear metrics were developed.

Professional sports and esports are a promising economic opportunity for Southern Nevada. New professional sports teams have been established in or relocated to the area, like the Las Vegas Raiders and the Vegas Golden Knights, while Las Vegas has also capitalized on the rapid growth and momentum of esports. The Luxor Casino recently opened the HyperX Esports Arena, a 30,000 square foot multi-level arena for esports competitions.<sup>91</sup> Esports stands out as an industry of opportunity for Southern Nevada, with global revenue reaching nearly \$1 billion in 2018 and forecasted to reach \$3 billion by 2022. Nearly 400 million people viewed esports in 2018, a number that is expected to grow to 560 million by 2022.<sup>92</sup>

### **Business & Industrial Development**

Southern Nevada continues to build on its pre-eminent strength as a tourism destination while growing its economy across diverse industry sectors. LVGEA has helped create 18,000 jobs in the region between 2012-2016, with a total economic impact of more than \$11B.<sup>93</sup> Expanding upon this diversified growth is a significant opportunity for Southern Nevada to increase the resiliency of the region's economy in the event of future economic shocks.

Prior to the identification of new target industries for the region, employment in Southern Nevada's previous target industries increased significantly over the last decade (Table 12). Job growth was

especially high in Emerging Technology (46%), Business Headquarters and Services (33%), and Logistics, Manufacturing, and Supply Chain Management (33%). Other target industries, such as Autonomous Systems; Financing, Banking, and Insurance; Gaming, Tourism, and Conventions; and Healthcare Services and Medical Education, saw notable increases as well.

As LVGEA promotes Southern Nevada as a compelling place to live and do business, it should consider how best to build off Las Vegas' existing marketing resources and reputation. LVCVA has been highly effective in promoting Las Vegas as a business and leisure travel destination. The organization has vast resources dedicated to bringing tourists and business visitors from across the country and globe to Southern Nevada, spending roughly \$100 million per year in advertising.<sup>94</sup> There are opportunities for LVGEA and other regional organizations to build upon LVCVA's work and market their messages to the high volume of visitors brought to Las Vegas. The message of Southern Nevada as a compelling place to live and establish business permanently should be seen as a message that compliments, rather than conflicts with, the region's appeal as a hub for entertainment and conventions.

### Innovation

Southern Nevada has an exciting chance to become a regional powerhouse for testing and deploying new technologies. The region's aggregate resources for R&D are limited compared to other major metro areas in the nation—and will be for the foreseeable future—which means that Southern Nevada's leaders must be selective in how they pursue the development of the regional innovation ecosystem.

Southern Nevada should explore how to better utilize the presence of military installations, such as Nellis Air Force Base, for new ideas and technology in the civilian market. Recent research indicates that government defense-related R&D spurs R&D activity in the private sector, leading to significant economic spillovers and productivity gains.<sup>95</sup> Overall federal defense spending and R&D funding is unlikely to expand significantly in the near future, which suggests that Southern Nevada seek to maximize benefits from existing federal innovation assets.

Southern Nevada's entrepreneurial culture, pro-business regulatory environment, and geography collectively make it a promising location for developing and testing autonomous, artificial intelligence (AI), and smart city-related technology. The region has existing strengths in UAS, and further development of the commercial UAS sector is a logical course of action. More expansively, if policymakers create an environment amenable to testing and demonstrating technology, Southern Nevada can benefit from integrating new innovations into daily life, even if they are originally developed outside the region.

Significant developments in the deployment of emerging technology are already occurring in the urban core of Las Vegas. The City of Las Vegas established its Innovation District in 2016 for testing emerging technology and is advancing autonomous vehicles, intelligent traffic management, and other IT and Al-related innovations.<sup>96</sup> Lyft and autonomous vehicle company Aptiv have provided more than 70,000 paid autonomous rides in Las Vegas, one of the largest commercial deployments of autonomous vehicles to date.<sup>97</sup> The newly opened International Innovation Center @ Vegas (IIC@Vegas) provides further possibilities to recruit companies from across the world that can create and apply innovations that are relevant to city priorities.<sup>98</sup>

New technology may endanger some jobs in the gaming and hospitality industry, but it also creates opportunities to deliver exciting new customer experiences. Las Vegas boasts well-resourced resorts that have a record of creatively pairing art and technology in their attractions. UNLV is well-positioned to support innovation in this sector with its International Gaming Institute and Black Fire Innovation laboratory. Effective collaboration between industry and academia could establish Southern Nevada

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as a world leader in the use of autonomous technology in the gaming and hospitality sector. Furthermore, thoughtful consideration of how to pair deployment of these new technologies with new worker training can accelerate the region's transition toward higher skilled jobs.

The Las Vegas area is also positioned to make progress as a center for innovation in healthcare, particularly sports science, which logically compliments the region's expansion in professional sports. UNLV's establishment of a medical school in 2017 has filled an important gap in the region's healthcare sector. UNLV has recently announced a partnership with Switch, one of Las Vegas' keystone technology companies, focused on sports science. The multi-year initiative will not only allow for greater support of UNLV student-athletes through data analytics, but also enable collaboration between Switch and faculty researchers in sports science research and technology development.<sup>99</sup>

Union Village, a 155-acre, \$1.2B development in the Southern Nevada suburb of Henderson, represents a significant innovation in the delivery of healthcare services. Termed as an "integrated healthcare village," Union Village is the first of its kind in the nation as a master-planned community focused on health and wellness.<sup>100</sup> Union Village will provide healthcare to community residents (including those in senior-living units) through a variety of healthcare facilities, most notably Henderson Hospital, which opened in 2016. The community is also planning the development of an expansive wellness center with athlete training facilities. The expansion of professional sports in Las Vegas gives projects like Union Village prospects to cultivate productive partnerships in the field of sports medicine, further strengthening the region's emerging network of healthcare innovation.

### Threats

### Physical Infrastructure

### Natural Resources and Environment

The ability of Southern Nevada to develop land to accommodate its growing population is heavily dependent upon the cooperation of the federal government, including the BLM and the Department of Defense (DoD), in selling the land it owns throughout the region. While the BLM has historically cooperated with developers and sold land at reasonable prices, the presence of DoD-owned military installations throughout the region, coupled with the shrinking supply of developable land, has the potential to drastically slow the process of development in Southern Nevada. This could essentially "landlock" Las Vegas and its communities from further development.

Water scarcity will remain a risk factor for Southern Nevada and the region must remain vigilant in its water management to maintain a resilient economy. Southern Nevada is classified as "low risk" by the World Resource Institute's Water Risk Atlas,<sup>101</sup> and does not expect to encounter significant water shortages for the foreseeable future. That said, sustained and rapid economic and population growth in the American Southwest may increase shared demands on the Colorado River, the critical water source for the region. Declining snowpack driven by climate change may also reduce the availability of water to draw from the Colorado River.

Southern Nevada is generally safe from major natural disasters such as hurricanes and earthquakes, but the risk posed by rising temperatures and heatwaves has increased over the years.<sup>102,103</sup> The National Weather Service reports that heat kills more individuals than any other weather event in the United States. This is particularly true for Southern Nevada, where a study by the Desert Research Institute (DRI) found that heat-related deaths have been increasing over the last ten years, making them the deadliest weather event in the region. The average number of severe heat events has increased by nearly 43%, from about three events per year in 2007-2009 to nearly

five per year in 2010-2016. This has led to more than 430 heat-related deaths in Las Vegas during the same time period.<sup>104</sup>

### Housing

While housing in Southern Nevada remains competitive with peer and surrounding regions, the rate of home price appreciation in Las Vegas remains the highest in the nation at 9.7% since the summer of 2018; the rate of appreciation has decreased since the previous year, at which point it was 14%.<sup>105</sup> However, if appreciation rates remain above national and peer region averages, Southern Nevada could quickly lose its competitive edge against other regions' cost of living.

Part of the reason for the increase in housing costs in Southern Nevada, aside from price recovery from the Great Recession, is the increasing costs to acquire and develop land in Southern Nevada. In 2015, the average price of an acre in the Las Vegas metropolitan area was just under \$320,000, a 10.5% increase over 2014 values and a 50% increase over 2013 values. While this remains below the pre-recession high of over \$950,000 per acre in 2007, the increasing cost to acquire land often results in higher prices for buyers, pricing some households out of the market.<sup>106</sup> Additionally, though the Bureau of Land Management often sells large parcels at lower prices, the land has no transportation or utility infrastructure, which significantly increases the costs to developers.

### Social Infrastructure

### Health

Sprawling development and limited public transportation in the region can lead residents to adopt less healthy lifestyles. Southern Nevada already experiences high temperatures throughout much of the year, and as these temperatures rise, residents may be further discouraged from walking and exercising outdoors. The National Climate Assessment, released by the U.S. Global Change Research Program, finds that people living in urban areas, such as Las Vegas, are particularly susceptible to negative health impacts as temperatures rise. Increasing temperatures exacerbate the effects of air pollution, for which Las Vegas has historically ranked poorly. In its 2019 annual State of the Air report, the American Lung Association (ALA) ranked Las Vegas as the 13<sup>th</sup> worst city in the nation for high ozone days, which leads to severe negative health impacts, including aggravated asthma, respiratory-related hospital admissions, and even premature death.<sup>107,108</sup> While Las Vegas' rankings have improved in recent years, climate change will likely pose serious threats to the health of Southern Nevada's residents.

### Recreation

The threat of rising temperatures also potentially impacts the recreation opportunities in Southern Nevada, particularly outdoor natural assets like Lake Mead. An increasing number of days where temperatures exceed 100 degrees has led to locals as well as tourists cancelling outdoor recreation activities in favor of indoor entertainment options.<sup>109</sup>

### Human Capital Development and Retention

### Education

The performance and reputation of Southern Nevada's K-12 education system may hinder regional economic development. This is a multi-faceted issue: on the one hand, the system's perception as overloaded and underfunded worries prospective residents when deciding whether to relocate to the region. On the other hand, a weak workforce pipeline limits the region's pool of qualified workers available to firms looking to relocate to the region. Additionally, stakeholders expressed concern that limited university-industry partnerships and collaborations in Southern Nevada can result in curricula that are not well-aligned with industry needs.

### Attraction and Retention of a Skilled Workforce

Perceptions of Southern Nevada are highly influenced by Las Vegas' "Sin City" reputation. While this image has helped bolster the region's status as a global entertainment powerhouse, it has also instilled attitudes that the region is not family-friendly. This perception has been difficult for Las Vegas to move past and is an oft-cited reason for families' apprehension about moving to the area. A continued reliance upon the region's adult entertainment offerings can counteract efforts made by development authorities and local governments to attract a greater diversity of individuals and workers to further diversify the region's workforce.

Additionally, the shortcomings of the region's education system identified in the preceding section have been known to deter families from moving to the region. This is an additional factor that prevents skilled workers, especially those that have children in school, from relocating to the area. Though there are neighborhoods throughout the region that are known to have high-performing schools, an overall uncertainty toward the K-12 system threatens the region's ability to attract and retain highly skilled workers.

Increased automation in the gaming and hospitality industry may jeopardize the employment security of the many workers employed in Las Vegas area resorts. Although projections vary considerably by study, the Las Vegas metro area is frequently cited as one of the nation's regional economies most vulnerable to job losses through automation. For example, one study by researchers at the Institute for Spatial Economic Analysis concluded that roughly 65% of jobs in Las Vegas are susceptible to automation by 2035.<sup>110</sup> A Brookings Institution analysis calculated that nearly half of tasks across all occupations in the Las Vegas metro area were susceptible to automation, a proportion considerably higher than the national average.<sup>111</sup> It is increasingly plausible that a significant portion of jobs in Southern Nevada's largest industry will be radically changed, if not made obsolete, by current technological trends.

### **Business and Industrial Development**

Southern Nevada's continued reliance on the tourism industry to drive economic growth and employment (discussed in more detail in the weaknesses section) indicates that the region is still highly susceptible to national and international economic boom-bust cycles. With 20% of the region's GDP coming from the tourism industry, Southern Nevada remains vulnerable and could experience significant economic distress in the event of a recession, as it did in the late-2000s and early 2010s.

# **Appendix D. Additional Visualizations**

### The Las Vegas Metro Area Has Grown Rapidly

Table 9. Population Change for Select U.S. Metropolitan Areas, 2011 and 2019. Source: U.S. Census Bureau, Population Division.

Metropolitan Area	2011 Population	2019 Population	Percent Change 2011–2019	
Austin-Round Rock, TX	1,780,535	2,227,083	25.08%	
Orlando-Kissimmee-Sanford, FL	2,176,054	2,608,147	19.86%	
Phoenix-Mesa-Scottsdale, AZ	4,253,037	4,948,203	16.35%	
Las Vegas-Henderson-Paradise, NV	1,961,925	2,266,715	15.54%	
Denver-Aurora-Lakewood, CO	2,602,918	2,967,239	14.00%	
Colorado Springs, CO	660,674	745,791	12.88%	
Salt Lake City, UT	1,106,800	1,232,696	11.37%	
Portland-Vancouver-Hillsboro, OR	2,262,834	2,492,412	10.15%	
Sacramento-Roseville-Arden-Arcade, CA	2,172,948	2,363,730	8.78%	
All U.S. Metros	265,915,286	282,828,515	6.36%	
Albuquerque, NM	898,016	918,018	2.23%	

# The Las Vegas Metro Area Has Experienced Modest Growth in the Population of Working-Age Adults

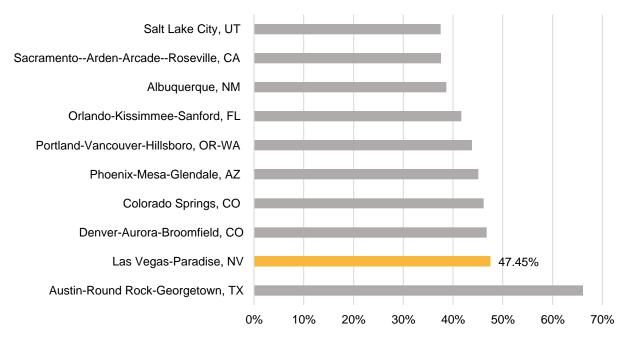
Table 10. Cumulative Change in Population Among Peer Regions, Ages 25-44. 2011 and 2019. Source: American Community Survey, U.S. Census Bureau.

Metropolitan Area	2011	2019	Cumulative Change in Population
Austin-Round Rock, TX	545,891	696,990	27.68%
Orlando-Kissimmee-Sanford, FL	598,925	725,056	21.06%
Denver-Aurora-Lakewood, CO	763,729	904,725	18.46%
Colorado Springs, CO	172,752	203,764	17.95%
Salt Lake City, UT	326,156	371,989	14.05%
Portland-Vancouver-Hillsboro, OR	655,626	734,558	12.04%
Phoenix-Mesa-Scottsdale, AZ	1,177,893	1,309,095	11.14%
Sacramento-Roseville-Arden-Arcade, CA	575,406	627,359	9.03%
Las Vegas-Henderson-Paradise, NV	582,222	626,650	7.63%
Albuquerque, NM	234,885	245,387	4.47%
All U.S. Metros	78,826,252	82,706,227	4.92%

**Note:** The calculations above are done using county-level data for each MSA. County associations for each MSA can be found at https://www.census.gov/geographies/reference-files/time-series/demo/metro-micro/delineation-files.html. Data are calculated using the five-year estimates provided by the American Community Survey. 2011 data are five-year estimates for 2007-2011 and 2019 data are five-year estimates for 2015-2019.

# The 65 and Older Population Has Grown Substantially in Las Vegas and Peer Metro Areas

Figure 13: Percent Change in Population among Peer Metropolitan Areas, 65 Years and Older. 2011-2019. Source: American Community Survey, U.S. Census Bureau.



**Note:** The calculations above are done using county-level data for each MSA. County associations for each MSA can be found at https://www.census.gov/geographies/reference-files/time-series/demo/metro-micro/delineation-files.html. Data are calculated using the five-year estimates provided by the American Community Survey. 2011 data are five-year estimates for 2007-2011 and 2019 data are five-year estimates for 2015-2019.

# Poverty Rates Have Increased for All Education Groups in the Las Vegas Metro Area

Table 11: Poverty Rate by Education Level in Las Vegas Metropolitan Area: 2011 and 2019. Source: American Community Survey, U.S. Census Bureau.

<b>Educational Attainment Level</b>	2011	2019
Less than High School	19.7%	20.5%
High School (or Equivalent)	10.3%	13.5%
Some College or Associates Degree	8.3%	10.0%
Bachelor's Degree or Higher	4.9%	6.0%

# Southern Nevada's Target Industries Have Grown at Different Rates since the Recession

Table 12: Southern Nevada Target Industry Employment: 2011–2019. Source: Emsi.

Target Industry	2011 Employment	2019 Employment	Percent Change	2011 Employment Share	2019 Employment Share
Autonomous Systems	6,476	8,689	+34.2%	0.8%	0.8%

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Business Headquarters and Services	100,056	148,638	+48.6%	12.5%	14.5%
Emerging Technology	4,606	8,706	+89.0%	0.6%	0.8%
Finance, Banking, and Insurance	21,567	28,734	+33.2%	2.7%	2.8%
Gaming, Tourism, and Conventions	259,234	292,812	+13.0%	32.4%	28.6%
Health Care Services and Medical Education	53,748	76,888	+43.1%	6.7%	7.5%
Logistics, Manufacturing, and Supply Chain Management	37,664	60,573	+60.8%	4.7%	5.9%

## Appendix E. Data Used for Dislocated Workforce Analysis

To develop the fifth goal of the CEDS activities plan, SRI conducted a dislocated workforce analysis. This analysis focused primarily upon the impact of the COVID-19 pandemic on employment in Southern Nevada's industries using data from the economic data firm Emsi. SRI first began by identifying industries in Southern Nevada that were most impacted by the pandemic (Table 13 below). As can be seen from the data, the most impacted industries in Southern Nevada all relate to the leisure and hospitality sector, which is the largest employer in the region.

## All Ten Industries Hardest Hit by the COVID-19 Pandemic are Dependent on the Leisure and Hospitality Sector

Industry	Job Loss in 2020	% Jobs Lost
Casino Hotels	37,707	34%
Full-Service Restaurants	11,506	16%
Hotels (except Casino Hotels) and Motels	3,684	6%
Temporary Help Services	3,033	5%
Drinking Places (Alcoholic Beverages)	2,693	5%
Convention and Trade Show Organizers	2,582	5%
Corporate, Subsidiary, and Regional Managing Offices	2,103	4%
Taxi Service	1,722	4%
Food Service Contractors	1,667	4%
Limited-Service Restaurants	1,415	3%

Table 13: Ten Industries in Southern Nevada with the Largest Employment Losses in 2020. Source: Emsi.

After identifying those industries most impacted by the pandemic, SRI identified the most common occupations of workers in those industries. As can be seen in Table 14, the most commonly displaced occupations are strongly related to the leisure and hospitality industry.

#### Occupations of Southern Nevada's Dislocated Workers are Commonly Associated with the Gaming, Hotel, and Retail Industries

Table 14: Common Occupations of Dislocated Workers in Industries Which Experienced the Largest Employment Losses in 2020. Source: Emsi.

Common Occupations of Dislocated Workers		
Gaming Dealers	Gaming Supervisors	
Maids & Housekeeping Cleaners	Bartenders	
Janitors & Cleaners	Cashiers	
Waiters & Waitresses	Laborers & Freight Movers	
Security Guards	Hotel, Motel, & Resort Desk Clerks	
Cooks (Restaurant)	Maintenance & Repair Workers, General	

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The Emsi data allow SRI to identify what characteristics are most common among the dislocated workers in Southern Nevada's hard-hit leisure and hospitality industry. Emsi breaks these worker characteristics into three buckets: knowledge, skills, and ability. In Southern Nevada, many of these characteristics are associated with customer service and person-to-person interaction.

# Southern Nevada's Dislocated Workers Possess a Variety of Transferrable Hard and Soft Skills

Table 15: Ten Most Utilized Knowledge, Skills, and Ability Categories of Dislocated Workers in Southern Nevada: 2020. Source: Emsi.

	Knowledge	Skills	Ability
1.	Customer and Personal Service	Active Listening	Near Vision
2.	English Language	Speaking	Oral Comprehension
3.	Mathematics	Coordination	Oral Expression
4.	Public Safety and Security	Social Perceptiveness	Problem Sensitivity
5.	Administration and Management	Critical Thinking	Speech Recognition
6.	Education and Training	Service Orientation	Information Ordering
7.	Sales and Marketing	Reading Comprehension	Speech Clarity
8.	Computers and Electronics	Monitoring	Trunk Strength
9.	Clerical	Time Management	Extent Flexibility
10	Psychology	Active Learning	Far Vision

SRI then identified occupations that require similar skillsets to those occupations that were most impacted by the pandemic (Table 16). These are occupations that present opportunities for dislocated workers to find employment with minimal retraining and upskilling. Many of the most promising opportunities for Southern Nevada's dislocated workers are in the healthcare industry, which is aligned with one of the region's target industries. Table 17 maps these occupations to sub-industries that hire these occupations and identifies what target industries these subindustries align to.

#### Dislocated Workers can Transfer Their Skillsets to a Diverse Mix of Occupations

Table 16: Occupations That Utilize a Similar Mix of Knowledge and Skills as What Dislocated Workers Possess. Source: Emsi.

Occupations that Utilize Similar Skillsets Possessed by Dislocated Workers		
Tellers	Customer Service Representatives	
Pharmacy Aides	Medical Secretaries	
Home Health Aides	Nursing Assistants	
Orderlies	Library Assistants	
Insurance Underwriters	Childcare Workers	
Maintenance Workers, Machinery	Transportation Attendants	
Receptionists & Information Clerks	Cargo & Freight Agents	
Office Clerks	Automotive Repairers	

# Southern Nevada's Target Industries Employ Occupations that are Well-Suited to the Skillsets of Dislocated Workers

Target Industry	Relevant Subindustries	
	Pharmacies and Drug Stores	
Retail	Supermarkets	
	Telemarketing Bureaus	
Transportation & Warehousing	General Warehousing & Storage	
Transportation & Warehousing	Warehouse Clubs & Supercenters	
	Child Day Care Services	
Education	Elementary & Secondary Schools	
	Construction	
	Hospitals	
Healthcare	Outpatient Care Centers	
	Nursing Care Facilities	
	Manufacturers	
Manufacturing	Framing Contractors	
	Construction	
	Management & Professional Services	
Business & Financial Services	Business Administration	
	Financial Services	

Table 17: Southern Nevada's Target Industries that Use Skills Possessed by Dislocated Workers. Source: Emsi.

### Notes

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- <sup>12</sup> National Science Foundation, National Center for Science and Engineering Statistics, Higher Education Research and Development Survey 2018.
- <sup>13</sup> This figure is an annual average of R&D expenditures in the mid-2010s and does not include the data for 2018, for which UNLV reported considerably higher expenditures.
- <sup>14</sup> R&D and other innovation data have very limited availability at the metro level. As the vast majority of Nevada's population resides in the greater Las Vegas area, state-level metrics are used to approximate Southern Nevada's performance.
- <sup>15</sup> "SWOT Analysis: An in-depth analysis of regional strengths, weaknesses, opportunities and threats." U.S. Economic Development Administration. Accessed November 2019. <u>https://www.eda.gov/ceds/content/swot-analysis.htm</u>.
- <sup>16</sup> "Innovative Metrics for Economic Development: Final Report." SRI International. November 17, 2017. <u>https://www.eda.gov/files/performance/Innovative-Metrics-ED-Report.pdf</u>
- <sup>17</sup> Question focus alternated between sessions.

- <sup>18</sup> "Overview." U.S. Economic Development Administration. Accessed September 2019. <u>https://www.eda.gov/ceds/</u>.
- <sup>19</sup> Extensive federal Bureau of Land Management (BLM) ownership of surrounding territory places some constraints on growth, which is discussed later in the analysis.
- <sup>20</sup> "Climate of Nevada." Western Regional Climate Center. Accessed September 2019. <u>https://wrcc.dri.edu/narratives/NEVADA.htm</u>.
- <sup>21</sup> "Top 10 Solar States." Solar Energy Industries Association. Accessed September 2019. <u>https://www.seia.org/research-resources/top-10-solar-states-0</u>.
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- <sup>35</sup> Trey Arline. "Initiatives seek to grant internet access to low-income families." The Nevada Independent. July 19, 2019. <u>https://thenevadaindependent.com/article/city-of-las-vegas-initiative-seeks-to-grant-internet-access-to-low-income-families</u>.
- <sup>36</sup> The HAI measures if a region's median income is sufficient to purchase a house at the region's median sale price. For instance, if a region's HAI is 100.0, this indicates that households earning the state's median income are exactly able to purchase a home at the state's median sale price. Las Vegas' score of 120.0 for 2018 indicates that households have 120% of the income necessary to purchase a typical home in the metropolitan area.
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